# **ANNUAL FINANCIAL REPORT**

**SEPTEMBER 30, 2020** 

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# SEPTEMBER 30, 2020

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### **INDEPENDENT AUDITOR'S REPORT**

Honorable County Judge
And Members of the Commissioners' Court
Bowie County
New Boston, Texas

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bowie County, Texas (the "County"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Bowie County, Texas, as of September 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as presented in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

Pattillo, Brown & Hill, L.L.P.

In accordance with Government Auditing Standards, we have also issued our report dated May 11, 2021, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

Waco, Texas

May 11, 2021

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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## **Management's Discussion and Analysis**

This section of the Bowie County, Texas (the "County") financial report presents a narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2020.

### **FINANCIAL HIGHLIGHTS**

- The County's total net position decreased by \$4,870,125, or 15%, over the course of this year's operations.
- The total government-wide assets and deferred outflows of resources of the County exceeded the liabilities and deferred inflows of resources at September 30, 2020, by \$28,248,535 and is reported as total net position of the County. Of this amount, (\$13,542,003) represents unrestricted net position, \$27,840,881 is restricted, and \$13,949,657 is the net investment in capital assets.
- As of September 30, 2020, the County's governmental funds reported combined fund balances of \$26,898,817, as compared to \$22,709,872 at September 30, 2019. This represented an increase of \$4,188,945. This increase can be primarily attributed to the Local Provider Participation Fund and an increase of \$1,544,827 in the General Fund.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of the following three components: 1) Government-wide financial statements; 2) Fund financial statements and 3) Notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements** are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all County assets, deferred inflows/outflows of resources and liabilities, with the difference representing net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that indicates how net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The County has no business-type activities. The governmental activities of the County include general government, public safety, public works and welfare.

**Fund Financial Statements** are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal requirements. All the funds of the County can be divided into two categories: governmental funds and fiduciary funds. The County does not have any proprietary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 9 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the major governmental funds. Data from other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

**Notes to the Basic Financial Statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the governmental fund financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the County's compliance with its adopted budget for the General Fund, its employee pension plan and its other post-employment benefit plans to its employees. Required supplementary information can be found immediately following the notes to the financial statements. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Bowie County, assets and deferred outflows of resources of the County exceeded the liabilities and deferred inflows of resources by \$28,248,535 at the close of the most recent fiscal year. The following table indicates the County's financial position as of September 30, 2020 and September 30, 2019.

# STATEMENT OF NET POSITION

	Governmental Activities						
	2020	2019					
Current and other assets Capital assets Total assets	\$ 50,116,006 14,451,250 64,567,256	\$ 55,102,107 14,457,693 69,559,800					
Total deferred outflows of resources	2,042,197	5,363,601					
Current liabilities Noncurrent liabilities Total liabilities	2,651,127 32,528,765 35,179,892	2,883,702 38,151,432 41,035,134					
Total deferred inflows of resources	2,635,358	769,607					
Net position: Net investment in capital assets Restricted Unrestricted	13,949,657 27,840,881 ( <u>13,542,003</u> )	14,457,693 36,022,869 ( 17,361,902)					
Total net position	\$ <u>28,248,535</u>	\$ 33,118,660					

The first portion of the County's current fiscal year net position, \$13,949,657, reflects its investments in capital assets (e.g. land, improvements, buildings, equipment, infrastructure) less any related debt used to acquire these assets that is outstanding. The main use of these capital assets is to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the County's current fiscal year net position, (\$13,542,003) represents unrestricted net position and \$27,840,881 represents restricted net position. The restricted net position has constraints which have been placed on the use of these resources either (a) externally imposed by creditors, grantors, contributors, or by laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

The following table indicates the changes in net position for governmental activities:

### STATEMENT OF ACTIVITIES

	Governmental Activities				
	2020	2019			
REVENUES					
Program revenues:					
Charges for services	\$ 10,857,527	\$ 18,322,573			
Operating grants and contributions	4,118,063	4,063,392			
General revenues:	.,220,000	.,000,002			
Property taxes, levied for general purposes	18,898,045	18,519,309			
Property taxes, levied for debt service	2,181,922	2,165,222			
Sales taxes	7,453,116	6,937,851			
Other taxes	1,060,372	1,038,680			
Investment earnings	265,049	447,172			
Miscellaneous	56,643	140,219			
Total revenues	44,890,737	51,634,418			
EXPENSES					
General government	11,034,373	10,498,172			
Public safety	22,864,451	23,203,530			
Public works	4,752,139	5,913,584			
Health and welfare	10,369,482	23,009,545			
Interest on long-term debt	740,417	784,102			
Total expenses	49,760,862	63,408,933			
CHANGE IN NET POSITION	( 4,870,125)	( 11,774,515)			
NET POSITION, BEGINNING	33,118,660	44,893,175			
NET POSITION, ENDING	\$ <u>28,248,535</u>	\$ <u>33,118,660</u>			

Property taxes are collected to support governmental activities through the General and Debt Service funds. Property taxes increased by \$395,436 or 2% for the fiscal year. This increase was primarily due to an increase in the appraised value of taxable property. Income from charges for services decreased by \$7,465,046. These revenues decreased mainly due to 1) the Local Participation Provider program and 2) an increase in sales tax. Grants and contributions decreased by \$54,671 during the fiscal year as significant state funding for indigent inmate representation ended in the prior year. Expenses for the County decreased by \$13,648,071 mainly due to fluctuation of activity for the Local Participation Provider program and the end of the County's participation in a community development block grant.

### FINANCIAL ANALYSIS OF MAJOR FUNDS

**Governmental Funds.** The County's major general government functions are contained in the General Fund. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2020, the County's governmental funds reported combined fund balances of \$26,898,817 as compared to \$22,709,872 at September 30, 2019.

The General Fund is the chief operating fund of the County. At September 30, 2020, the General Fund reported revenues of \$39,518,121 and expenditures of \$40,269,664 as compared to revenues of \$39,464,863 and expenditures of \$39,982,553 at September 30, 2019. Unassigned fund balance for the General Fund at year-end was \$15,748,316.

The Local Provider Participation Fund had an increase in fund balance during the current year of \$2,735,195. The decrease was due to a timing difference between mandatory collections received being less than payments made to the state.

The Debt Service Fund had a decrease in fund balance during the year of \$91,578. The decrease was due to transfers of excess reserves from a completed highway expansion project.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Tax revenues were under-budgeted by approximately \$1,988,246. Total General Fund appropriations exceeded expenditures by \$823,653.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets.** The County's investment in capital assets for its governmental activities as of September 30, 2020, amounted to \$14,451,250 (net of accumulated depreciation) as compared to \$14,457,693 at September 30, 2019. This investment in capital assets includes land, buildings and improvements, structures, equipment, vehicles, machinery, and other tangible and intangible assets.

For further information regarding capital assets, see page 21 of this report.

**Long-term Debt**. At September 30, 2020, the County had total long-term liabilities outstanding of \$22,176,772. Total long-term liabilities outstanding at September 30, 2019, were \$23,312,127.

The primary cause of the decrease in long-term debt was the scheduled debt service payments for the various notes and bonds outstanding.

For further information regarding long-term debt, see Note 2 on pages 22-23 of this report.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The 2020-2021 Budget has the same overall tax rate as the 2019-2020 Budget of \$0.424322. The total rate consists of \$0.048523 for debt service and \$0.375799 for maintenance and operations. Budgeted revenues for the General Fund total \$41,616,383 and budgeted expenses total \$41,606,383.

The 2020-2021 Budget has faced many challenges including the continued Covid 19 pandemic, the takeover of the Bowie County Correctional Center, a cyberattack and a historical winter storm. The county has received federal and state assistance for many of the additional expenditures incurred during the Covid 19 pandemic. Sales tax revenue has continued to remain steady despite the limitations of the pandemic. The county's revenue stream is holding steady with a slight decrease in overall revenue.

The cyberattack of December 2020 slowed county operations for several weeks. Fortunately, the county had a cyber security policy in place.

In February 2021, the county took over operations of the Bowie County Correctional Center after LaSalle terminated their contract with the county. The county has incurred some unexpected expenditures regarding the operation of Bowie County Correctional Center. The county remains hopeful to stay within the budget for the housing of inmates. The county currently contracts with the US Marshall Service for housing federal inmates. This contract helps offset the cost of inmate housing.

The county plans to refinance some of the Series 2018 bonds with a potential savings of \$757,000 over the life of the bonds.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County Auditor's Office, P. O. Box 248, New Boston, Texas 75570.

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# BASIC FINANCIAL STATEMENTS

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# STATEMENT OF NET POSITION

# SEPTEMBER 30, 2020

	Governmental Activities
ASSETS	
Cash and investments	\$ 27,751,451
Receivables, net of allowance for uncollectibles: Accounts	603,426
Accounts Adjudicated fines	557,340
Property taxes	1,656,105
Sales taxes	1,303,180
Intergovernmental	17,544,159
Prepaid expenses	134,187
Investment in joint venture	566,158
Capital assets:	·
Land	984,044
Buildings	20,314,756
Machinery and equipment	10,720,971
Infrastructure	36,191,231
Less: accumulated depreciation	( 53,759,752)
Total capital assets	14,451,250
Total assets	64,567,256
DEFERRED OUTFLOWS OF RESOURCES	1 520 726
Deferred outflows related to pensions Deferred outflows related to OPEB	1,528,726 513,471
Total deferred outflows of resources	2,042,197
LIABILITIES	2,042,137
Accounts payable	1,778,261
Accrued liabilities	260,468
Due to other governments	438,100
Accrued interest	174,298
Unearned revenue	154,749
Noncurrent liabilities:	,
Due within one year:	
Short-term note	390,919
Long-term debt	1,616,103
Total OPEB liability	263,116
Due in more than one year:	
Long-term debt	20,560,669
Net pension liability	4,816,476
Total OPEB liability	5,272,401
Total liabilities	35,725,560
DEFERRED INFLOWS OF RESOURCES	1 004 272
Deferred inflows related to pensions Deferred inflows related to OPEB	1,984,273 335,615
Deferred gain on bond refunding	315,470
Total deferred inflows of resources	2,635,358
NET POSITION	
Net investment in capital assets	13,949,657
Restricted for:	20/3 13/007
Debt service	16,726,477
Road improvements	398,200
Inmate benefit	179,074
Law library	16,426
District Attorney	291,426
Public safety	395,803
Records management and preservation	769,592
Court security	42,387
Justice court technology	167,019
Voting and election services	25,025
Health and welfare	8,767,928
Foster care	26,791
Drug Court	34,733 <u>(</u> 13,542,003)
Unrestricted	
Total net position	\$ <u>28,248,535</u>

# STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Program Revenues						Net (Expense) Revenue and Changes In Net Position			
Functions/Programs		Expenses		Charges for Services	(	Operating Grants and Contributions	G	overnmental Activities		
Governmental activities: General government Public safety Public works Health and welfare Interest on long-term debt Total governmental activities	\$  \$	11,034,373 22,864,451 4,752,139 10,369,482 740,417 49,760,862	\$  \$	2,320,091 7,671,129 866,307 - - 10,857,527	\$  \$	1,468 1,720,354 193,084 2,203,157 - 4,118,063	\$( ( ( <u>(</u>	8,712,814) 13,472,968) 3,692,748) 8,166,325) 740,417) 34,785,272)		
	General revenues: Taxes: Property, levied for general purposes Property, levied for debt service Sales Other Investment earnings Miscellaneous Total general revenues							18,898,045 2,181,922 7,453,116 1,060,372 265,049 56,643 29,915,147		
			J	in net position			(	4,870,125) 33,118,660		
			•	ition, beginning			\$	28,248,535		

# BALANCE SHEET

# **GOVERNMENTAL FUNDS**

# SEPTEMBER 30, 2020

		General		ocal Provider Participation Fund		Debt Service		Nonmajor overnmental Funds	Gove	Total ernmental Funds
ASSETS	_	10 202 050	_	0 740 067			_	606 404	+ 0-	
Cash and investments	\$	18,382,950	\$	8,742,067	\$	-	\$	626,434	\$ 27	7,751,451
Receivables, net		1 201 142				264.062				CEC 10E
Ad valorem taxes		1,391,143		-		264,962		-		,656,105
Sales taxes		1,303,180		-		-		-	1	1,303,180
Accounts		603,426		-		-		-		603,426
Fines  Due from other funds		557,340		-		-		- 21 402		557,340
		1 002 644		-		16 461 515		31,482	17	31,482 544,159,
Due from other governments		1,082,644		=		16,461,515		_	17	
Prepaid items	_	17,316	_	<u>-</u>	_	<del></del>	_	<del></del> _		17,316
Total assets	_	23,337,999		8,742,067	_	16,726,477	_	657,916	49	9,464,459
LIABILITIES										
Accounts payable		1,775,569		-		-		2,692	1	,778,261
Accrued liabilities		260,468		-		-		-		260,468
Unearned revenue		154,749		-		-		=		154,749
Due to other funds		31,482		-		-		-		31,482
Short-term note		390,919		-		-		-		390,919
Due to other governments	_	438,100	_		_					438,100
Total liabilities	_	3,051,287	_		_			2,692	3	3,053,979
DEFERRED INFLOWS OF RESOUR	CF	2								
Unavailable revenue	CL	2,803,967		_		16,707,696		_	10	,511,663
	_	2,003,307	_	_	_	10,707,030				7,511,005
Total deferred inflows										
of resources	-	2,803,967	_	<del>-</del>	-	16,707,696	_	-	19	9,511,663
FUND BALANCES										
Nonspendable:										
Prepaid items		17,316		-		-		-		17,316
Restricted:										
Road improvements		=		-		-		398,200		398,200
District Attorney		291,426		-		-		-		291,426
Public safety		395,803		-		-		-		395,803
Records management										
and preservation		769,592		-		-		-		769,592
Court security		42,387		-		-		-		42,387
Justice court technology		167,019		-		-		-		167,019
Voting and election services		25,025		-		-		-	_	25,025
Health and welfare		25,861		8,742,067		-		<del>-</del>	8	3,767,928
Inmate benefit		-		-		-		179,074		179,074
Law library		-		=		-		16,426		16,426
Foster care		-		-		-		26,791		26,791
Drug Court		-		-		-		34,733		34,733
Debt service		-		-		18,781		-		18,781
Unassigned	_	15,748,316	_		_					5,748,31 <u>6</u>
Total fund balances	_	17,482,745	_	8,742,067	_	18,781	_	655,224	26	,898,817
Total liabilities, deferred										
inflows and fund balances	\$_	23,337,999	\$_	8,742,067	\$_	16,726,477	\$	657,916	\$ 49	,464,459

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS

# TO THE STATEMENT OF NET POSITION

# SEPTEMBER 30, 2020

Total fund balances - governmental funds balance sheet \$	26,898,817
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	14,451,250
Deferred gains on refundings of debt are not recognized and, therefore, are not reported in the funds. (	315,470)
Interest payable on long-term debt does not require current financial resources, and, therefore, is not reported as a liability in the funds. (	174,298)
The investment in joint venture is not an available resource and, therefore, is not reported in the funds.	566,158
Deferred outflows and inflows of resources related to pensions and OPEB are not reported in the funds. (	277,691)
Bond insurance premiums are reported in the governmental funds as an expenditure and the costs (net of amortization) are deferred and amortized in the government-wide financial statements.	116,871
Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable resources in the funds.	19,511,663
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. (	21,942,809)
Compensated absences, other post-employment benefits, and net pension liability are not due and payable in the current period and therefore are not	
reported in the funds.  Net pension liability (	4,816,476)
Total OPEB liability (	5,535,517)
Compensated absences (	233,963)
Net position of governmental activities \$	28,248,535

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# **GOVERNMENTAL FUNDS**

# FOR THE YEAR ENDED SEPTEMBER 30, 2020

		General		ocal Provider Participation Fund		Debt Service	G	Nonmajor overnmental Funds	G	Total overnmental Funds
REVENUES Taxes Charges for services Intergovernmental Investment earnings Rental income Contributions Miscellaneous	\$	27,430,962 10,289,985 1,085,483 264,054 390,994 - 56,643	\$	- - - - 10,569,785	\$	2,181,922 - 2,128,150 - - - -	\$	44,545 134,324 8,855 864 - - -	\$	29,657,429 10,424,309 3,222,488 264,918 390,994 10,569,785 56,643
Total revenues	_	39,518,121	_	10,569,785	_	4,310,072	_	188,588	_	54,586,566
<b>EXPENDITURES</b> Current:										
General government Public safety		10,923,298 22,585,553		-		-		- 188,087		10,923,298 22,773,640
Public works		4,256,106		_		-		100,007		4,256,106
Health and welfare Debt service:		2,447,125		7,834,590		-		-		10,281,715
Principal		52,226		-		1,320,000		-		1,372,226
Interest and other charges	_	5,356	_		_	953,500	_		_	958,856
Total expenditures	_	40,269,664	_	7,834,590	_	2,273,500	_	188,087	_	50,565,841
EXCESS (DEFICIENCY) OF										
REVENUES OVER (UNDER) EXPENDITURES	(	751,543)		2,735,195		2,036,572		501		4,020,725
EXPENDITURES	7	731,343)	_	2,733,193	_	2,030,372	_	301	_	4,020,723
OTHER FINANCING SOURCES										
Transfers in		2,128,150		-		-		-		2,128,150
Transfers out		-		-	(	2,128,150)		-	(	2,128,150)
Issuance of capital lease		162,900		-		-		-		162,900
Insurance recoveries Sale of capital assets		3,645 1,675		-		-		-		3,645 1,675
Total other financing sources	_	2,296,370	_	_	(	2,128,150)	_	_	_	168,220
. otal other imanemig courses	_									
NET CHANGE IN FUND BALANCES		1,544,827		2,735,195	(	91,578)		501		4,188,945
FUND BALANCES, BEGINNING	_	15,937,918	_	6,006,872	_	110,359	_	654,723	_	22,709,872
<b>FUND BALANCES, ENDING</b>	\$_	17,482,745	\$	8,742,067	\$	18,781	\$	655,224	\$_	26,898,817

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds:	\$	4,188,945
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.		
Capital outlay Depreciation	(	1,948,910 1,035,759)
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.	(	9,462,445)
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, the governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts are the net effect of these differences in the treatment of long-term debt and related items:		
Payment of principal on long-term debt Amortization of premium on bonds	,	1,320,000 212,717
Amortization of prepaid bond insurance premium  Gain on bond refundings	(	6,875) 31,547
Issuance of capital leases	(	162,900)
Payment of principal on capital leases		52,226
Payment of delinquent TIRZ obligation	(	233,515)
The net effect of various miscellaneous transactions involving capital assets (i.e. sales and donations) is to decrease net position.	(	919,594)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Interest	(	18,950)
Pension cost	(	531,782)
Other postemployment benefits cost	(	199,608)
Compensated absences	(	53,173)
The effect of the change in the County's equity interest in the Bi-State Justice Center does not		
require the use of current financial resources and, therefore, is not reported as		
(expenditures)/revenue in governmental funds.		131
Change in net position of governmental activities	\$ <u>(</u>	4,870,125)

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

# AGENCY FUNDS

# SEPTEMBER 30, 2020

ASSETS	
Cash and investments	\$ 6,319,972
Total assets	\$ <u>6,319,972</u>
LIABILITIES	¢ 6 210 072
Due to others	\$6,319,972
Total liabilities	\$6,319,972

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### NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

Bowie County, Texas (the "County") was formed in 1841 and operates using a commission form of government under the laws and statutes of the Constitution of the State of Texas. The County provides various services to advance the welfare, health, comfort, safety and convenience of the County and its inhabitants.

The accounting and reporting policies of the County conform to generally accepted accounting principles (GAAP) applicable to state and local governments. The Government Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. As required by generally accepted accounting principles, these financial statements present Bowie County, Texas (the primary government) and its component units. There are no component units which meet the criteria for inclusion in the County's reporting entity.

# **Related Organizations**

The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Commissioners' Court or specific committees of the Commissioners' Court appoint members of the following organizations: Bowie County Child Protective Services, Community Healthcore, TexAmericas Center and Ark-Tex Council of Governments.

# Joint Venture

**Bi-State Justice Center** – the County is a participant in a joint venture in the Bi-State Justice Center with the City of Texarkana, Arkansas and the City of Texarkana, Texas. The Bi-State Justice Center is jointly occupied by law enforcement and criminal justice agencies of Bowie County, Texas; the City of Texarkana, Texas; and the City of Texarkana, Arkansas. The facility is located on the state line, half in Texarkana, Texas and half in Texarkana, Arkansas. The Intergovernmental Advisory Committee is responsible for the operations of the Center. This sevenmember committee is comprised of the Bowie County Judge, one Bowie County Commissioner, two members from the City of Texarkana, Texas City Council, two members from the Texarkana, Arkansas Board of Directors, and one independent member. The Center accounts only for the operations of its own law enforcement and criminal justice agencies. The annual budget is underwritten by the participating entities based on a formula which uses floor space occupied, number of 911 calls received by the Building Information Center and the number of prisoners in the detention facility for each entity.

Bowie County, Texas' net investment, which consists of net position in the Bi-State Justice Center, is reported in the County's government-wide financial statements. The County's equity interest at September 30, 2020, was \$566,158 based on the Bi-state Justice Center's audited financial statements at December 31, 2019 (the latest available). Complete financial statements for the Bi-State Justice Center can be obtained from the City of Texarkana, Arkansas Finance Department.

# B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities,* which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-type activities,* which rely to a significant extent on fees and charges for support. The County has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be *available* when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

**General Fund** – This fund is established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenue and other sources of revenue used to finance the fundamental operations of the County are included in this fund. The fund is charged with all costs of operating the County for which a separate fund has not been established.

The <u>Local Provider Participation Fund</u> is used to account for the revenues from mandatory payments that may be required by the County from an institutional healthcare provider to fund certain intergovernmental transfers and indigent care programs.

The **<u>Debt Service Fund</u>** is used to account for the accumulation of resources for and the payment of debt principal and interest.

Additionally, the County reports the following fund types:

<u>Special Revenue Funds</u> are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

<u>Capital Projects Fund</u> is used to account for financial resources to be used for the acquisition or construction of major capital assets and infrastructure.

**Agency Funds** account for resources held for others in a custodial capacity.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

# D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund</u> Balance

# **Deposits and Investments**

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements, money market mutual funds, direct obligations of the State of Texas, and local government investment pools.

# **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." There were no "advances to/from other funds" at September 30, 2020.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The property tax receivable allowance is equal to 48% of the current year tax levy. Trade collectability is defined by the following schedule:

0 – 30 days	85% Probability of Collection
	65% Probability of Collection
•	45% Probability of Collection
	25% Probability of Collection

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

## **Capital Assets**

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, sidewalks and similar items), are reported in the governmental column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Assets	<u>Years</u>
Buildings	20-50
Improvements	5-50
Equipment	5-20
Infrastructure (streets and drainage)	35-50

### **Deferred Inflows/Outflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category.

- Pension and OPEB contributions after measurement date These contributions are deferred and recognized in the following fiscal year.
- Changes in actuarial assumptions These effects on the total pension and OPEB liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active and inactive employees).
- Difference in projected and actual earnings on pension assets This difference is deferred and amortized over a four-year period.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category.

- Under the modified accrual basis of accounting, unavailable revenue is reported in the governmental funds balance sheet as a deferred inflow of resources.
- In the statement of net position, the difference in expected and actual pension and OPEB experience is deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active and inactive employees).
- Changes in actuarial assumptions These effects on the total OPEB liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the OPEB plans (active and inactive employees).

# **Compensated Absences**

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County. All vacation pay is accrued when incurred in the government-wide financial statements.

# **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses in the current year.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are
  either (a) not in spendable form or (b) are legally or contractually required to be
  maintained intact. Nonspendable items are not expected to be converted to cash or are
  not expected to be converted to cash within the next year.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by ordinance of the Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned: This classification includes amounts that are constrained by the County's intent
  to be used for a specific purpose but are neither restricted nor committed. This
  classification includes amounts that are constrained by the County's intent to be used for a
  specific purpose but are neither restricted nor committed. This intent can be expressed by
  the Commissioners' Court.
- Unassigned: This classification includes the residual fund balance for the General Fund.
  The unassigned classification also includes any negative residual fund balances of any
  other governmental fund that cannot be eliminated by offsetting of assigned fund balance
  amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

## **Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

# **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **Other Post-Employment Benefits**

For purposes of measuring the total OPEB liability under the TCDRS Group Term Life Fund (GTLF), related deferred outflows and inflows of resources, and total OPEB expense, information about the plan is obtained from TCDRS through a report prepared for the County by TCDRS consulting actuary, Milliman. Similarly, information concerning the total OPEB liability, related deferred outflows and inflows of resources, and total OPEB expense, under the Retiree Health Care Plan (RHCP), is provided through a report prepared for the County by the County's actuary, CapRisk Consulting Group.

### 2. DETAILED NOTES ON ALL FUNDS

# **Deposits and Investments**

As of September 30, 2020, the County had the following investments:

Investment Type	Net Asset Value	Weighted Average Maturity (Days)
TexPool TexSTAR	\$ 10,723 <u>3,473,641</u>	38 105
Total portfolio	\$ <u>3,484,364</u>	
Portolio weighted average		105

*Interest Rate Risk.* In accordance with its investment policy, the County manages its exposure to declines in fair market values by limiting the weighted average maturity of its investment portfolios to a maximum of 90 days.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2020, the County's deposit balance was fully collateralized with securities held by the pledging financial institution or was covered by FDIC insurance.

*Credit Risk.* It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. Both of the County's investment pools were rated AAAm by Standard & Poor's Investors Service.

TexPool and TexStar each have a redemption notice period of one day and may redeem daily. The investment pools' authority may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national state of emergency that affects the pool's liquidity.

### Receivables

Receivables as of year-end for the County's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General Fund		Debt Service	G	Total overnmental Funds
Receivables:		_				
Ad valorem taxes	\$	2,536,891	\$	483,185	\$	3,020,076
Sales tax		1,303,180		-		1,303,180
Adjudicated fines		11,146,776		-		11,146,776
Accounts		603,426		-		603,426
Intergovernmental	_	1,082,644		16,461,515		17,544,159
Gross receivables		16,672,917		16,944,700		33,617,617
Less: allowance for uncollectibles	_	11,735,184		218,223	_	11,953,407
Net total receivables	\$	4,937,733	\$ <u></u>	16,726,477	\$ <u></u>	21,664,210

## **Interfund Receivables and Payables**

The composition of interfund balances as of September 30, 2020, is as follows:

Receivable Fund	Payable Fund		Amount
Nonmajor governmental	General		31,482
Total		9	31,482

Balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures, 2) transactions are recorded in the accounting system, and 3) payment between funds are made.

## **Interfund Transfers:**

The composition of interfund transfers for the year ended September 30, 2020 is as follows:

Transfers out	Transfers in	Amount		
Debt service	General	\$ 2,128,150		
Total	000.0.	\$ 2,128,150		

During the year, transfers were used to move Texas Department of Transportation annual payments from the debt service fund to the general fund (see Long-term Debt note disclosure).

## **Capital Assets**

Capital asset activity for the year ended September 30, 2020, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Government activities: Capital assets, not being depreciated:	± 404.044	¢ 500,000		± 004.044
Land	\$ <u>484,044</u>	\$ <u>500,000</u>	\$ <u> </u>	\$ 984,044
Total capital assets not being depreciated	484,044	500,000		984,044
Capital assets, being depreciated:				
Buildings and improvements	20,302,056	12,700	-	20,314,756
Machinery and equipment	10,853,786	1,436,210	( 1,569,025)	10,720,971
Infrastructure	36,191,231			36,191,231
Total capital assets being depreciated	67,347,073	1,448,910	( 1,569,025)	67,226,958
Less accumulated depreciation:				
Buildings and improvements	11,527,996	309,420	-	11,837,416
Machinery and equipment	6,207,481	307,546	( 649,431)	5,865,596
Infrastructure	35,637,947	418,793		36,056,740
Total accumulated depreciation	53,373,424	1,035,759	( 649,431)	53,759,752
Total capital assets, being depreciated, net	t <u>13,973,649</u>	413,151	( 919,594)	13,467,206
Governmental activities capital assets, net	\$ <u>14,457,693</u>	\$ <u>913,151</u>	\$ <u>( 919,594</u> )	\$ <u>14,451,250</u>

Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities: General government Public safety Public works	\$ 309,420 307,546 418,793
Total depreciation expense - governmental activities	\$ 1,035,759

### **Short-term Debt**

In the current year, the County entered into a short-term note for the purchase of heavy equipment in the amount of \$390,919. The note bears an interest rate of 2.41% and comes due in fiscal year 2021.

		Beginning Balance	 Additions		Reductions	Ending Balance	Due Within One Year
Governmental Activities: Short-term note	\$		\$ 390,919	\$_		\$ 390,919	\$ 390,919
Governmental activitie	S						
long-term liabilities	\$		\$ 390,919	\$_		\$ 390,919	\$ 390,919

### **Long-term Debt**

A summary of the outstanding bonds as of September 30, 2020 is as follows:

Debt Security	Interest Rates	Amount
Pass-through Toll Revenue and Unlimited Tax Bonds, Series 20 Unlimited Tax Refunding Bonds, Series 2018	012 2.0 - 4.0% 5%	\$ 4,000,000 15,200,000
Total		\$ 19,200,000

On September 15, 2012, the County issued Pass-through Toll Revenue and Unlimited Tax Bonds, Series 2012 in the amount of \$34,910,000. These bond proceeds were used for the purpose of constructing, improving, extending, expanding, and upgrading U.S. Highway 82 between FM 1840 and State Highway 98. The bonds are payable from and secured by the payments to be received by the County from the Texas Department of Transportation, which shall be available to pay principal and interest on the bonds as long as the bonds are outstanding (see Pass-through Toll Agreement note disclosure). The County shall deposit such Pass-through Toll Revenues to the credit of the Interest and Sinking Fund to the extent necessary to pay the principal and interest on the bonds. If the County elects to levy a tax for the payment of the bonds, it will not be necessary to deposit the revenues in the Interest and Sinking Fund.

On January 10, 2018, the County issued \$19,295,000 of Unlimited Tax Refunding Bonds, Series 2018 to partially refund the Pass-through Toll Revenue and Unlimited Tax Bonds, Series 2012. The Unlimited Tax Refunding Bonds, Series 2018 bear an interest rate of 5 percent with a final maturity date of August 1, 2030.

Should the County default on its outstanding bonds, any registered owner of the bonds is entitled to seek a writ of mandamus from a court of proper jurisdiction requiring specific performance from the County.

Annual debt service requirements to maturity for the revenue and unlimited tax bonds are as follows:

Year Ending	Governmental Activities				
September 30,	Principal	Interest			
2024	4 1 205 000	÷ 006 000			
2021	\$ 1,385,000				
2022	1,450,000	817,550			
2023	1,525,000	745,050			
2024	1,600,000	668,800			
2025	1,685,000	588,800			
2026-2030	8,755,000	1,639,250			
2031-2035	2,000,000	364,000			
2036-2040	800,000	45,000			
Totals	\$ <u>19,200,000</u>	\$ <u>5,755,250</u>			

### **Compensated Absences**

County employees earn annual leave up to a maximum of 15 days per year based on months of service. Full-time regular employees earn 10 days of sick leave per year. Employees who have been employed for six or more months are eligible to be paid for all unused annual leave at their regular rate of pay upon termination of employment. Unused sick leave is not paid upon termination of employment.

### **Tax Increment Reinvestment Zone Obligation**

On February 8<sup>th</sup>, 2016, the County and the City of Texarkana entered into a long-term arrangement to meet the balance outstanding on its Tax Increment Reinvestment Zone ("TIRZ") agreement in accordance with the provisions of Chapter 311-Tax Increment Financing Act of the Texas Tax Code. Since 2011, the County had deferred TIRZ and other outstanding payments to the City of Texarkana. The County is paying the balance with fixed annual payments, with each payment due no later than January 31<sup>st</sup> each year.

### **Capital Leases**

In the current year, the City entered into three capital leases in the amounts of \$52,900, \$52,500, and \$57,500 for three motor graders. The leases each carry an interest rate of 3.85% and mature in fiscal year 2022. Future minimum payments for the leases are as follows:

Year ending September 30	Governmental Activities			
2021 2022	\$ 	57,582 57,582		
Total minimum lease payments Less: amounts representing interest	<u>(</u>	115,164 4,490)		
Present value of minimum lease payments	\$	110,674		

# **Changes in Long-term Liabilities**

		Beginning Balance		Additions	F	Reductions		Ending Balance		Due Within One Year
Governmental Activities:	_	274 450		760.610		505 404)	_	504.065	_	100 700
TIRZ payable	\$	271,450	\$	768,619	\$(	535,104)	\$	504,965	\$	130,702
Revenue and unlimited										
tax bonds		20,520,000		-	(	1,320,000)		19,200,000		1,385,000
Premium on bonds		2,339,887		-	(	212,717)		2,127,170		-
Capital lease		-		162,900	(	52,226)		110,674		53,608
Compensated absences		180,790	_	214,084	(	160,911)	_	233,963		46,793
Governmental activitie	S									
long-term liabilities	\$	23,312,127	\$_	1,145,603	\$ <u>(</u>	2,280,958)	\$_	22,176,772	\$	1,616,103

Compensated absences and capital leases are generally liquidated by the General Fund.

## **Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County participates in a risk management program through Texas Association of Counties for workers' compensation coverage.

The County has not had any significant reductions in insurance coverage from coverage in the prior year. The amount of settlements has not exceeded insurance coverage in any of the previous three years.

# **Commitments and Contingencies**

On February 11, 2013, the County entered into a contract with LaSalle Corrections, LLC (the "contractor") for the operation and management of the bi-state jail and detention center. The agreement allows for cancellation only upon material breach. On February 13, 2020, the County signed a new agreement for

three consecutive years. At the expiration of this term, the parties may mutually agree to up to three one-year renewals.

Under the agreement, the County is responsible for payment to the contractor a per diem rate of \$39.25 per day/per inmate at the Bi-State Justice Center and \$57.17 per day/per inmate at the Bowie County Correctional Center. The per diem increased by 3% on February 14, 2014 and will increase 3% annually thereafter. The contractor is responsible for providing basic medical and emergency health services, optical, dental care and all food, beverage, commissary, and related support services. The contractor is responsible for providing monthly financial information to the County as support for payment requested or remitted.

The County is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of the management, the outcome of these lawsuits will not have a material adverse effect on the accompanying financial statements and accordingly, no provision for losses has been recorded.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at September 30, 2020, may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

# **Defined Benefit Pension Plan**

**Plan Description.** The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work a year. Employees in a temporary position are not eligible for membership.

**Benefits Provided.** TCDRS provides retirement, disability and death benefits for all eligible employees. Benefit provisions are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. By law, employee accounts earn 7% interest. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act

**Employees covered by benefit terms.** At the December 31, 2019 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	211
Inactive employees entitled to but not yet receiving benefits	235
Active employees	333
Total	779

**Contributions.** The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participate over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the County were 11.96% and 12.42% in calendar years 2020 and 2019, respectively. The County's contributions to TCDRS for the year ended September 30, 2019, were \$1,594,881, and were equal to the required contributions.

**Net Pension Liability.** The County's Net Pension Liability (NPL) was measured as of December 31, 2019, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

**Actuarial Assumptions.** The Total Pension Liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.75% per year Overall payroll growth 3.25% per year

Investment rate of return 8.0%, net of pension plan investment expense, including inflation

The County has no automatic cost-of-living adjustments ("COLA") and one is not considered to be substantively automatic. Therefore, no assumption for future cost-of-living adjustments is included in the actuarial valuation. Each year, the County may elect an ad-hoc COLA for its retirees.

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members 90% of the RP-2014 Active Employee Mortality Table for

males and 90% of the RP-2014 Active Employee Mortality Table for females, projected with 110% of the MP-2014

Ultimate scale after 2014.

Service retirees, beneficiaries

and non-depositing members

130% of the RP-2014 Health Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant

Mortality Table for females, both projected with 110% of

the MP-2014 Ultimate scale after 2014.

Disabled retirees 130% of the RP-2014 Disabled Annuitant Mortality Table

for males and 115% of the RP-2014 Disabled Annuitant Mortality Table for females, both projected with 110% of

the MP-2014 Ultimate scale after 2014.

The actuarial assumptions that determined the total pension liability as of December 31, 2019, were based on the results of an actuarial experience study for the period January 1, 2013 through December 31, 2016, except where required to be different by GASB 68.

The long-term expected rate of return on pension plan investments is 8.1%. The pension plan's policy regarding the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information below are based on April 2020 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a long-term time horizon; the most recent analysis was performed in 2017.

The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation (1)	Geometric Real Rate of Return (Expected minus Inflation) (2)
US Equities	Dow Jones U.S. Total Stock Market Index	14.50%	5.20%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (3)	20.00%	8.20%
Global Equities	MSCI World (net) Index	2.50%	5.50%
International Equities - Developed	MSCI World Ex USA (net)	7.00%	5.20%
International Equities - Emerging	MSCI EM Standard (net) Index	7.00%	5.70%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.20%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	3.14%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.16%
Distressed Debt	Cambridge Associates Distressed Securities Index (4)	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	3.00%	4.50%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	8.40%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (5)	6.00%	5.50%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	8.00%	2.30%

<sup>(1)</sup> Target asset allocation adopted at the June 2020 TCDRS Board meeting.

# **Discount Rate**

The discount rate used to measure the Total Pension Liability was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statue. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

 $<sup>^{(2)}</sup>$  Geometric real rates of return equal the expected return minus the assumed inflation rate of 1.80%, per Cliffwater's 2020 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

#### **Changes in the Net Pension Liability**

	Increase (Decrease)						
		otal Pension Liability (a)		an Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Balances at 12/31/2018	\$	73,098,039	\$	63,376,789	\$	9,721,250	
Changes for the year:							
Service cost		1,620,409		-		1,620,409	
Interest on total pension liability (1)		5,872,425		-		5,872,425	
Effect of economic/demographic gains or losses		320,476		-		320,476	
Refund of contributions	(	161,899)	(	161,899)		-	
Benefit payments	(	4,364,986)	(	4,364,986)		-	
Administrative expenses		-	(	54,538)		54,538	
Member contributions		-		895,217	(	895,217)	
Net investment income		-		10,409,867	(	10,409,867)	
Employer contributions		-		1,529,539	(	1,529,539)	
Other <sup>(2)</sup>	_		(	62,001)	_	62,001	
Balances at 12/31/2019	\$	76,384,464	\$	71,567,988	\$	4,816,476	

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

In prior years, the net pension liability for governmental activities has been primarily liquidated by the general fund.

### **Sensitivity Analysis**

The following presents the net pension liability of the County, calculated using the discount rate of 8.1%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.1%) or 1-percentage-higher (9.1%) than the current rate:

	Current						
	1	l% Decrease	Discount Rate		1	% Increase	
	7.1%			8.1%	9.1%		
Total pension liability	\$	85,247,791	\$	76,384,464	\$	68,871,757	
Fiduciary net position		71,567,988		71,567,988		71,567,988	
Net pension liability/(asset)	\$	13,679,803	\$	4,816,476	\$ <u>(</u>	2,696,231)	

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TCDRS financial report. The report may be obtained on the Internet at <u>www.tcdrs.org</u>.

<sup>(2)</sup> Relates to allocation of system-wide items.

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2020, the County recognized pension expense of \$2,126,663.

At September 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Inflows of Resources		Deferred Outflows of Resources		
Differences between expected and actual economic experience	\$	132,506	\$	240,357	
Changes in actuarial assumptions		-		85,529	
Difference between projected and actual investment earnings		1,851,767		-	
Contributions subsequent to the measurement date	_	<u>-</u>	_	1,202,840	
Total	\$_	1,984,273	\$_	1,528,726	

\$1,202,840 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

Year Ended		
September 30		
2021	\$(	403,909)
2022	(	505,661)
2023		324,072
2024	(	1,072,889)

#### Other Postemployment Benefits

#### **Plan Description**

**Group Term Life Fund.** The County voluntarily participates in the Texas County & District Group Term Life Fund (TCDRS GTLF). The GTLF is a single-employer defined Other Post-Employment Benefit (OPEB) plan as defined by GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. It is established and administered in accordance with the TCRS Act. The GTLF covers both active and retiree benefits with no segregation of assets, and therefore does not meet the definition of a trust under paragraph 4 of GASB Statement No. 75.

**Retiree Health Care Plan.** The County provides certain health care benefits through a single-employer defined benefit OPEB plan, under county policy, known as the Retiree Health Care Plan (RHCP). This plan is administered by the County. Local Government Code Section 157.101 assigns the authority to establish and amend benefit provisions to Commissioners Court. No separate audited financial statements are available. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### **Benefits Provided**

**Group Term Life Fund.** The GTLF provides group-term life insurance to County employees who are active members in TCDRS, including retirees. The County opted into this program by Commissioners Court, and may terminate coverage under, and discontinue participation in, the GTLF by opting out by Commissioners Court.

Payments from this fund are similar to group-term life insurance benefits and are paid to the designated beneficiaries upon the receipt of an approved application for payment. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's most recent regular annualized salary. The death benefit for retirees is considered an other post-employment benefit (OPEB) and is a fixed amount of \$5,000.

**Retiree Health Care Plan.** The County provides health insurance to retirees. Retirees are eligible for medical and prescription insurance at no cost to the retiree until they reach Medicare eligibility. An employee's spouse and dependents may also participate in the plan at the cost of the retiree. Upon reaching Medicare eligibility, the retiree will no longer receive medical insurance at no cost. At this time, the retiree will be responsible for full cost of the coverage.

Eligible individuals include retired employees who have satisfied the requirements as defined by the Texas County & District Retirement System and their spouse and dependents that were covered prior to retirement. Members can retire at ages 60 and above with 10 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more.

#### **Employees covered by benefit terms**

As of the measurement date for each OPEB plan, the following employees were covered by the benefit terms:

	GTLF	RHCP
Inactive employees receiving benefits	173	18
Inactive employees entitled to but not yet receiving benefits	43	1
Active employees	333	181
Total	549	200

#### **Contributions**

**Group Term Life Fund.** The County contributes to the GTLF at a contractually required rate as determined by an annual actuarial valuation, which was 0.24% for 2020 and 0.23% for 2019, of which 0.18% and 0.20%, respectively, represented the retiree-only portion for each year, as a percentage of annual covered payroll. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the GTLF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to prefund retiree term life insurance during employees' entire careers. The County's contributions to the GTLF for the year ended September 30, 2020 were \$54,771, representing contributions for both active and retiree coverage, which equaled the required contributions each year.

**Retiree Health Care Plan.** Local Government Code Section 157.102 assigns to Commissioners Court the authority to establish and amend contribution requirements of plan members and participating employers. The County reviews the plan annually with the approved contribution rates becoming effective January 1<sup>st</sup> of each calendar year. For the year ended September 30, 2020, the County's contributions to the RHCP were \$237,538.

#### **Total OPEB Liability**

The Total OPEB Liability (TOL) of \$5,535,517, comprised of \$875,339 and \$4,660,178 for GTLF and RHCP, was measured as of December 31, 2019 and September 30, 2020, respectively, and was determined by an actuarial valuation as of the respective dates.

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the actuarial valuations were determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	GTLF	RHCP
Actuarial Valuation Date	December 31, 2019	September 30, 2020
Actuarial Cost Method	Individual Entry-Age	Individual Entry-Age
Discount Rate	2.74%	2.25%
Inflation	None	2.50%
Salary Increase	None	3.50%
Health Care Trend Rates	None	4.50%

The discount rate was based on the Bond Buyer 20-Bond GO Index.

Mortality rates for depositing members were based on the RP-2014 Active Employee Mortality Table for males and females as appropriate, with adjustments. Mortality rates for service retirees, beneficiaries, and non-depositing members were based on the RP-2014 Healthy Annuitant Mortality Table for males and females as appropriate, with adjustments. Mortality rates for disabled retirees were based on the RP-2014 Disabled Annuitant Mortality Table for males and females as appropriate, with adjustments.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 75.

### **Changes in the Total OPEB Liability**

		GTLF		RHCP		Total
Total OPEB liability						
Service Cost	\$	21,996	\$	193,191	\$	215,187
Interest on total OPEB liability		27,630		183,833		211,463
Differences between expected and actual experience		11,926	(	335,042)	(	323,116)
Changes in assumptions or other inputs		174,786		402,258		577,044
Benefit Payments	(	25,578)	(	237,538)	(	263,116)
Net Changes		210,760		206,702		417,462
Total OPEB liability - Beginning	_	664,579		4,453,476		5,118,055
Total OPEB liability - Ending	\$	875,339	\$	4,660,178	\$	5,535,517

Note: There are no assets accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75 to pay related benefits.

In prior years, the liability for OPEB in governmental activities has been primarily liquidated by the general fund.

Changes of assumptions and other inputs for the Group Term Life Fund reflect a change in the discount rate from 4.10% as of December 31, 2018 to 2.74% as of December 31, 2019.

**Group Term Life Fund.** The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be, if it were calculated using a discount rate that is 1-percentage-point lower (1.74%) or 1-percentage-point higher (3.74%) than the current discount rate:

	1%	1% Decrease in		Current		1% Increase in		
	Di	Discount Rate		Discount Rate		Discount Rate		
		(1.74%)		(2.74%)		(3.74%)		
		_		_		_		
Total OPEB Liability	\$	1,048,858	\$	875,339	\$	741,267		

**Retiree Health Care Plan.** The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be, if it were calculated using a discount rate that is 1-percentage-point lower (1.25%) or 1-percentage-point higher (3.25%) than the current discount rate:

	1%	Decrease in		Current	1%	Increase in	
	Di	scount Rate	Discount Rate		Discount Rate		
		(1.25%)		(2.25%)		(3.25%)	
						_	
Total OPEB Liability	\$	5,030,328	\$	4,660,178	\$	4,317,803	

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be, if it were calculated using health care cost trend rates that are 1-percentage-point lower (3.50%) or 1-percentage-point higher (5.50%) than the current health care cost trend rates:

			H	lealth Care			
	19	% Decrease	(	Cost Trend	1	% Increase	
		(3.50%)		Rates (4.50%)		(5.50%)	
Total OPEB Liability	\$	5,206,027	\$	4,660,178	\$	4,193,927	

#### OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

**Group Term Life Fund.** For the year ended September 30, 2020, the County recognized OPEB expense of \$72,212. At September 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred Inflows of Resources	Deferred Outflows of Resources		
Differences between expected and actual experience Changes of assumptions or other inputs	\$	15,159 44,713	\$	9,541 155,436	
Contributions subsequent to the measurement date		<del>-</del>	_	17,431	
Totals	\$	59,872	\$_	182,408	

Deferred outflows of resources related to OPEB of \$17,431, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year Ended September 30,	
2021 2022	\$ 22,587 22,587
2023	22,587
2024	37,344

**Retiree Health Care Plan.** For the year ended September 30, 2020, the County recognized OPEB expense of \$388,920. At September 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	I	Deferred Inflows of Resources	 Deferred Outflows of Resources
Differences between expected and actual experience	\$	275,743	\$ -
Changes of assumptions or other inputs			 331,063
Totals	\$	275,743	\$ 331,063

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year	
Ended September 30,	
2021	\$ 11,897
2022	11,897
2023	11,897
2024	11,897
2025	7.732

#### **Pass-through Toll Agreement**

In 2011, the County entered into an agreement with the Texas Department of Transportation (TXDOT) for the development and construction of a project on U.S. Highway 82. The total estimated cost of the project is \$31,921,000. TXDOT is reimbursing the County for its proportional share of the allowable costs incurred under the project, estimated to be \$26,200,000. The maximum amount to be reimbursed to the County by TXDOT is \$28,820,000.

TXDOT was not obligated to begin making payments under the agreement until the project was substantially complete and open to the public. Under the agreement, when the project was complete, TXDOT will reimburse the County an annual amount equal to \$0.07 for each vehicle mile traveled on the project during the previous year. Each annual reimbursement will be not less than \$1,310,000 nor more than \$2,620,000. The first annual payment was to be made 60 days after the first anniversary of the project's completion and the Department's issuance of a Letter of Acceptance. Subsequent annual payments will be made within 60 days after each succeeding anniversary. On October 17, 2017, TXDOT remitted to the County its Letter of Acceptance as described under the terms of the agreement. As of September 30, 2020, a receivable of \$16,461,515 has been accrued for reimbursable expenditures incurred by the County.

# REQUIRED SUPPLEMENTARY INFORMATION

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## SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

## **GENERAL FUND**

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budget							Variance Positive	
		Original		Final		Actual		(Negative)	
REVENUES									
Taxes: Ad valorem	\$	17,330,824	4	17,330,824	\$	10 062 010	\$	1 621 105	
Sales	Þ	7,021,892	\$	7,021,892	Þ	18,962,019 7,453,116	Þ	1,631,195 431,224	
Other		1,090,000		1,090,000		1,015,827	(	74,173)	
Total taxes		25,442,716	_	25,442,716	_	27,430,962	_	1,988,246	
Intergovernmental		174,700		174,700		237,856		63,156	
Charges for services:									
General government		2,206,150		2,206,150		1,790,919	(	415,231)	
Public safety		6,951,720		6,951,720		7,396,658		444,938	
Public works		900,000		900,000		866,307	(	33,693)	
Total charges for services		10,057,870		10,057,870		10,053,884	(_	3,986)	
Investment earnings		336,050		336,050		234,646	(	101,404)	
Miscellaneous		78,500		78,500		56,643	<u>(</u>	21,857)	
Total revenues	\$	36,089,836	\$	36,089,836		38,013,991	\$	1,924,155	
Revenues in sub-funds of the General Fund	l tha	t are not budge	ted			1,504,130			
Total revenues in the Statement of Revenu	ies, E	expenditures an	nd						
Changes in Fund Balance	•	·			\$	39,518,121			
OTHER FINANCING SOURCES									
Transfers in	\$	-	\$	77,535	\$	2,128,150	\$	2,050,615	
Issuance of capital lease	•	-	•	-		162,900	·	162,900	
Sale of capital assets		12,000		12,000		1,675	(	10,325)	
Insurance recoveries		-		-		3,645	`	3,645	
Total other financing sources	\$	12,000	\$	89,535	\$	2,296,370	\$	2,206,835	

## SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

## GENERAL FUND

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budget				Variance Positive	
<u>-</u>	Original	Final		Actual		(Negative)
EXPENDITURES						
General government:	2 445 245	¢ 2.202.221	<b>+</b>	2 221 726	<b>.</b>	70 505
Personnel services \$ Supplies and materials	2,445,245 220,863	\$ 2,292,321 379,496	\$	2,221,736 496,272	\$ (	70,585 116,776)
Contractual services	5,865,778	7,964,567		7,970,618	(	6,051)
Miscellaneous	28,775	25,885		24,337	(	1,548
				10,712,963		
Total general government	8,560,661	10,662,269		10,/12,963		50,694)
Public safety:						
Personnel services	9,221,141	8,639,658		7,631,592		1,008,066
Supplies and materials	629,471	933,262		913,993		19,269
Contractual services	12,308,164	12,436,929		12,201,735		235,194
Miscellaneous	40,755	44,875		38,798		6,077
Total public safety	22,199,531	22,054,724		20,786,118		1,268,606
rotal public safety				20/.00/110	_	2/200/000
Public works:						
Personnel services	2,252,751	2,131,106		2,114,729		16,377
Supplies and materials	1,063,828	1,013,302		1,434,967	(	421,665)
Contractual services	498,299	526,486		463,643	`	62,843
Miscellaneous	86,040	90,116		87,720		2,396
Total public works	3,900,918	3,761,010		4,101,059	(	340,049)
Health and welfare:						
Indigent medical	1,369,666	2,450,497		2,447,125		3,372
Total health and welfare	1,369,666	2,450,497		2,447,125	_	3,372
~						
Debt service:				F2 226	,	F2 226)
Principal	-	-		52,226	(	52,226)
Interest				5,356	<u>_</u>	5,356)
Total debt service			_	57,582	(_	57,582)
Total expenditures \$	36,030,776	\$ 38,928,500		38,104,847	\$	823,653
Funanditures in sub-funds of the Canaval Fun		daabad		2,164,817		
Expenditures in sub-funds of the General Fun		•		2,104,617		
Total expenditures in the Statement of Rever	iues, Expenditure	s and	_	40.260.664		
Changes in Fund Balance			\$	40,269,664		
Net change in fund balance						
(budgeted subfunds only)	71,060	\$( 2,749,129)	\$	2,205,514	\$	4,954,643
(baagetea sabialias offiy)			'	,	.—	, , ,

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY SCHEDULE

FOR THE YEAR ENDED SEPTEMBER 30, 2020

#### **Budgetary Information**

The Commissioners' Court follows the general provisions outlined below in establishing the budgetary data reflected in the accompanying budgetary schedule.

- 1. The County Judge, serving as the budget officer, submits to the Commissioners' Court a proposed budget for the fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them for governmental fund types.
- 2. Public hearings are conducted, at which all interested persons' comments concerning the budget are heard.
- 3. The budget is legally enacted by the Commissioners' Court, usually by the end of September.
- 4. The budget, as compared to actual, is reviewed on a monthly basis, and periodically, budget amendments are made.
- 5. Budgets for the General, Special Revenue, and Debt Service Funds are adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted, or as amended by the Commissioners' Court. A budget is not adopted for the Local Provider Participation Fund.
- 6. Appropriations lapse at year-end. Since the County intends to honor all commitments, subsequent year's appropriations provide authority to complete any transactions not completed in any year.
- 7. The estimated revenues and appropriations presented in the accompanying budgetary schedule are those of the County's General Fund. This includes several sub-funds that are aggregated with and reported in the General Fund in the Statement of Revenues, Expenditures and Changes in Fund Balances. Certain other sub-funds that are aggregated with and reported in the General Fund in the Statement of Revenues, Expenditures and Changes in Fund Balances are not budgeted, and are therefore excluded from this schedule. A reconciliation is provided to reconcile the budgetary schedule with the Statement of Revenues, Expenditures and Changes in Fund Balances.
- 8. Overall appropriations exceeded total expenditures in the General Fund by \$823,653. Additionally, the County recognized greater than anticipated revenues of \$1,924,155.

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

## TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

Measurement Year Ended December 31		2019	2018		
Total Pension Liability					
Service Cost Interest total pension liability Effect of plan changes Effect of assumption changes or inputs Effect of economic/demographic	\$	1,620,409 5,872,425 - -	\$	1,535,731 5,652,645 - -	
(gains) or losses  Benefit payments/refunds of contributions	(	320,476 4,526,885)	(	162,944) 4,271,630)	
Net change in total pension liability	•	3,286,425	`	2,753,802	
Total pension liability - beginning		73,098,039		70,344,237	
Total pension liability - ending (a)	\$	76,384,464	\$	73,098,039	
Plan Fiduciary Net Position					
Employer contributions  Member contributions  Investment income net of	\$	1,529,539 895,217	\$	1,473,473 857,384	
investment expenses Benefit payments and refunds of		10,409,867	(	1,263,978)	
contributions Administrative expenses Other	( ( (	4,526,885) 54,538) 62,001)	( ( <u>(</u>	4,271,630) 50,905) 51,123)	
Net change in plan fiduciary net position		8,191,199	(	3,306,779)	
Plan fiduciary net position - beginning		63,376,789	-	66,683,568	
Plan fiduciary net position - ending (b)	\$	71,567,988	\$	63,376,789	
Net pension liability - ending (a) - (b)	\$	4,816,476	\$	9,721,250	
Fiduciary net position as a percentage of total pension liability		94%		87%	
Covered payroll	\$	12,788,814	\$	12,248,342	
Net pension liability as a percentage of covered payroll		38%		79%	

Note: GASB 68 requires 10 years of data be included in this schedule. Additional years will be added as they become available.

	2017		2016 2015			2014		
\$	1,545,355 5,418,464	\$	1,503,676 5,168,892	\$	1,453,099 4,972,790	\$	1,601,617 4,759,118	
	342,115		-	(	248,135) 721,843		- -	
(	204,134)	(	473,942)	(	581,363)	(	343,785)	
(	4,133,173)	(	3,726,059)	(	3,654,867)	(	3,426,501)	
	2,968,627		2,472,567		2,663,367		2,590,449	
	67,375,610		64,903,043		62,239,676		59,649,227	
\$	70,344,237	\$	67,375,610	\$	64,903,043	\$	62,239,676	
\$	1,376,678 813,233	\$	1,266,936 802,218	\$	1,126,614 728,870	\$	1,218,355 804,120	
	8,722,954		4,260,479	(	103,154)		3,850,885	
( ( (	4,133,173) 44,346) 26,461)	( ( (	3,726,059) 46,384) 328,962)	(	3,654,867) 42,162) 135,481	(	3,426,501) 44,882) 155,189	
	6,708,885		2,228,229	(	1,809,220)		2,557,166	
	59,974,683		57,746,454		59,555,674		56,998,508	
\$	66,683,568	\$	59,974,683	\$	57,746,454	\$	59,555,674	
\$	3,660,669	\$	7,400,927	\$	7,156,589	\$	2,684,002	
	95%		89%		89%		96%	
\$	11,617,610	\$	11,393,363	\$	10,412,424	\$	11,487,428	
	32%		65%		69%		23%	

## SCHEDULE OF EMPLOYER CONTRIBUTIONS

## TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

Fiscal Year	Actuarially Determined ontribution	 Actual Employer Contribution	De	tribution ficiency excess)	 Pensionable Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 1,218,063	\$ 1,218,063	\$	-	\$ 11,727,962	10.4%
2015	1,130,721	1,130,721		-	10,505,446	10.8%
2016	1,230,199	1,230,199		-	11,133,639	11.0%
2017	1,347,984	1,347,984		-	11,552,744	11.7%
2018	1,428,301	1,428,301		-	11,916,846	12.0%
2019	1,520,280	1,520,280		-	12,692,782	12.0%
2020	1,594,881	1,594,881		-	12,962,644	12.3%

Note: GASB 68 requires 10 years of data be included in this schedule. Additional years will be added as they become available.

#### NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

#### FOR THE YEAR ENDED SEPTEMBER 30, 2020

Valuation Date Actuarially determined contribution rates are calculated each

December 31, two years prior to the end of the fiscal year in

which contributions are reported.

Actuarial Cost Method Entry age

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 12.4 years (based on contribution rate calculated in 12/31/2019

valuation)

**Asset Valuation Method** 5-year smoothed market

Inflation 2.75%

Salary Increases Varies by age and service. 4.9% average over career including

inflation.

**Investment Rate of Return** 8.00%, net of investment expenses, including inflation

Retirement Age

Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The

average age at service retirement for recent retirees is 61.

Mortality 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for

females, both projected with 110% of the MP-2014 Ultimate scale  $\,$ 

after 2014.

#### Other information:

Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions

Changes in Plan Provisions Reflected in the Schedule of Employer Contributions

2015: New inflation, mortality and other assumptions were reflected.

2017: New mortality assumptions were reflected.

2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

2018: No changes in plan provisions were reflected in the

Schedule.

2019: No changes in plan provisions were reflected in the

Schedule.

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

## TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM GROUP TERM LIFE FUND

#### FOR THE YEAR ENDED SEPTEMBER 30, 2020

Measurement Year Ended December 31		2019		2018		2017
Total OPEB liability						
Service Cost Interest on total OPEB liability Changes in assumptions or other inputs Differences between expected and actual experience Benefit payments	\$ <u>(</u>	21,996 27,630 174,786 11,926 25,578)	\$ ( (	25,926 25,697 74,523) 22,486) 22,047)	\$ ( <u>(</u>	22,277 26,117 31,214 3,335) 25,559)
Net change in total OPEB liability		210,760	(	67,433)		50,714
Total OPEB liability - beginning		664,579		732,012		681,298
Total OPEB liability - ending	\$	875,339	\$	664,579	\$	732,012
Covered-employee payroll	\$	12,788,814	\$	12,248,342	\$	11,617,610
Total OPEB liability as a percentage of covered-employee payroll		6.84%		5.43%		6.30%

#### Notes to Schedule:

- No assets are accumulated in a trust for the plan to pay related benefits that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.
- This schedule is required to have 10 years of information, but the information prior to 2017 is not available.
- The changes in assumptions or other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2019	2.74%
2018	4.10%
2017	3.44%
2016	3.78%

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

## RETIREE HEALTH CARE PLAN

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

Measurement Year Ended September 30		2020		2019	2018	
Total OPEB liability						
Service Cost Interest on total OPEB liability Difference between expected and actual experience Changes in assumptions Benefit payments	\$ ( <u>(</u>	193,191 183,833 335,042) 402,258 237,538)	\$ <u>(</u>	193,191 171,374 - - 264,238)	\$ <u>(</u>	185,653 174,683 - - 248,141)
Net change in total OPEB liability		206,702		100,327		112,195
Total OPEB liability - beginning		4,453,476	_	4,353,149		4,240,954
Total OPEB liability - ending	\$	4,660,178	\$	4,453,476	\$	4,353,149
Covered-employee payroll	\$	7,572,538	\$	8,559,200	\$	7,761,920
Total OPEB liability as a percentage of covered-employee payroll		61.54%		52.03%		56.08%

#### Notes to Schedule:

- No assets are accumulated in a trust for the plan to pay related benefits that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.
- This schedule is required to have 10 years of information, but the information prior to 2018 is not available.

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# COMBINING FUND STATEMENTS

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#### **NONMAJOR SPECIAL REVENUE FUNDS**

**Special Revenue Funds** are used to account for restricted revenue sources which by law or contract are designated to finance particular functions or activities of the County and which, therefore, cannot be diverted to other uses.

<u>Inmate Benefit</u> – This fund is used to account for the County's share of commissary proceeds which may be used to develop a program addressing the social needs of the County prisoners; supply prisoners with certain supplies; establish, staff and equip the commissary operations; or fund, staff and equip a library for the educational use of County prisoners.

**<u>Road and Bridge Lateral</u>** – This fund is used to account for receipts of state gasoline taxes allocated by the State of Texas. The monies are transferred to the General Fund as costs are accumulated for the maintenance of certain County roads.

<u>Law Library</u> – This fund is used to account for the cost of maintaining the County's law library for public use. Financing is provided through fees charged as a part of court costs for cases processed through the Justice and District Courts.

 $\underline{\textit{Title IV-E}}$  – This fund is used to account for grant monies received associated with administering Title IV-E child support payments.

<u>**Drug Court Program**</u> – This fund is used to account for the Drug Court costs including the salary of the Drug Court Judge.

#### **NONMAJOR CAPITAL PROJECTS FUNDS**

**Capital Project Funds** are used to account for the acquisition and construction of major capital facilities other than those financed by trust funds.

<u>Capital Projects Fund</u> – This fund is used to account for financial resources to be used for the acquisition or construction of major capital assets and infrastructure.

## COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS

## SEPTEMBER 30, 2020

	Special Revenue					
	Road					Law
		Benefit		Lateral		Library
ASSETS						
Cash and investments	\$	179,074	\$	267,417	\$	19,118
Due from other funds		_				-
Total assets		179,074		267,417	_	19,118
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts payable						2,692
Total liabilities					_	2,692
Fund balances:						
Restricted:						
Road improvements		-		267,417		-
Law library		-		-		16,426
Inmate benefit		179,074		-		=
Foster care		-		-		-
Drug Court			-		_	<del>-</del>
Total fund balances		179,074		267,417	_	16,426
Total liabilities and fund balances	\$	179,074	\$	267,417	\$	19,118

	Special	Revenue		Capital Projects			
	Title IV-E	Drug Court Program		Capital Projects	Total Governmental Funds		
\$ 	26,791 - 26,791	\$ 34,733 - 34,733	_	99,301 31,482 130,783	\$ 626,434 31,482 657,916		
_	-	-	-	<u>-</u> -	2,692 2,692		
	- - - 26,791 - 26,791	- - - - 34,733 34,733	_	130,783 - - - - - 130,783	398,200 16,426 179,074 26,791 34,733 655,224		
\$	26,791	\$ <u>34,733</u>	\$_	130,783	\$ 657,916		

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR GOVERNMENTAL FUNDS

## FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Special Revenue						
		Inmate Benefit	and	oad Bridge teral	Law Library		
REVENUES							
Taxes	\$	=	\$	44,545	\$	=	
Charges for services		105,199		-		29,125	
Intergovernmental		-		-		=	
Investment earnings		-				=	
Total revenues		105,199		44,545		29,125	
EXPENDITURES Current:							
Public safety		139,401				46,317	
Total expenditures		139,401		-		46,317	
NET CHANGE IN FUND BALANCES	(	34,202)		44,545	(	17,192)	
FUND BALANCES, BEGINNING		213,276		222,872		33,618	
FUND BALANCES, ENDING	\$	179,074	\$	267,417	\$	16,426	

	Special	Revenue	(	Capital Projects				
	Title IV-E	Drug Court Program		Capital Projects	Total Governmental Funds			
\$ 	- - 48 - 48		\$ ,807 - ,807	- - - 864 864	\$ 44,545 134,324 8,855 864 188,588	4 5 <u>4</u>		
_	<u>-</u>		128 128	2,241 2,241	188,08 188,08			
	48	8	,679 (	1,377)	50:	1		
_	26,743	26	,054	132,160	654,723	<u>3</u>		
\$	26,791	\$ 34	,733 \$	130,783	\$ 655,224	4		

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#### **AGENCY FUNDS**

<u>State of Texas</u> – This fund is used to account for the collection and payment of auto registration fees, sales taxes on automobiles, and court costs included in the collection of fines assessed by the courts for misdemeanors and felonies on behalf of the State of Texas.

<u>Tax Office</u> – This fund is used to account for funds held by the Tax Office as an agent for other taxing entities.

<u>District Attorney Evidence</u> – This fund is used to account for evidence money obtained by the County and held until disposition as directed by the Courts.

<u>Inmate Escrow</u> – This fund is used to account for monies of County inmates held in escrow on their behalf. The monies are disbursed to the jail commissary and other parties upon direction from the inmates.

<u>County Clerk Guardianship</u> – This fund is used to account for interest earnings and principal cash established by the Court for various minors within the Court's jurisdiction. Upon attainment of the age of majority, the funds are remitted to the individuals.

<u>District Clerk</u> – These funds are used to account for monies of various individuals or firms held by the County in connection with litigation in progress in the District Courts.

**Other Agency** – This fund is used to account for various monies collected or deposited with the County associated with activities such as bail bonds of individuals, restitution and attorneys' fees awarded by the Courts, and miscellaneous fees collected by the County Sheriff for various other local governments. The monies are disbursed to the parties for whom the assets are held by order of the Courts.

<u>Levee and Drainage</u> – This fund is used to account for earnings on a time deposit of the Bowie County Levee and Drainage Fund and to periodically pay expenses authorized by the Levee and Drainage Board.

**<u>Adult Probation</u>** – This fund is used to account for monies held by the County as an agent for the Bowie County Community Supervision and Corrections Department.

<u>Juvenile Probation</u> – This fund is used to account for monies held by the County as an agent for the Bowie County Juvenile Probation Department.

## AGENCY FUNDS

## COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

## SEPTEMBER 30, 2020

	Agency Funds										
		State of Tax			District Attorney			Inmate		County Clerk	
		Texas	Office		Evidence		Escrow		Guardianship		
ASSETS											
Cash and investments	\$	259,832	\$	791,715	\$_	114,606	\$_	140,190	\$_	884,262	
Total assets	\$	259,832	\$	791,715	\$	114,606	\$_	140,190	\$_	884,262	
LIABILITIES											
Due to others	\$	259,832	\$	791,715	\$_	114,606	\$_	140,190	\$_	884,262	
Total liabilities	\$	259,832	\$	791,715	\$	114,606	\$	140,190	\$	884,262	

Agency Funds										-	
	District Other Clerk Agency		Levee & Drainage		Adult Probation		Juvenile Probation		Totals		
	CICIR		Agency		Dramage		TTODUCION		TTODACIOIT		Totals
\$	1,516,465	\$	264,283	\$	115,512	\$	2,000,545	\$	232,562	\$	6,319,972
_	1 516 465	_	264 202	_	115 512	_	2 000 545	_	222 562	_	6 210 072
\$	1,516,465	\$	264,283	\$	115,512	\$	2,000,545	\$	232,562	\$	6,319,972
	1 516 165		264 202		115 510		2 222 545		222 562	_	6 040 070
\$	1,516,465	\$	264,283	\$_	115,512	\$	2,000,545	\$	232,562	\$	6,319,972
\$	1,516,465	\$	264,283	\$	115,512	\$	2,000,545	\$	232,562	\$	6,319,972

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