ANNUAL FINANCIAL REPORT

**SEPTEMBER 30, 2009** 

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# FINANCIAL SECTION

### INDEPENDENT AUDITORS' REPORT

The Honorable County Judge and Members of the Commissioners' Court Bowie County New Boston, Texas

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Bowie County, Texas as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Bowie County, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Bowie County, Texas as of September 30, 2009, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated July 6, 2010, on our consideration of Bowie County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and important for assessing the results of our audit.

The management's discussion and analysis information on pages 3 through 7 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Bowie County, Texas' basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Patille, Brownie, Hill, L.L.P.

July 6, 2010

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# Management's Discussion and Analysis

This section of the Bowie County, Texas (the "County") Financial Report presents a narrative overview and analysis of the financial activities of the primary government for the fiscal year ended September 30, 2009. This discussion and analysis is being presented in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 34, "Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments" ("GASB Statement No. 34").

#### FINANCIAL HIGHLIGHTS

- The County's total net assets decreased by \$(198,204), (0.01)%, over the course of this year's operations.
- The total government-wide assets of the County exceeded the liabilities at September 30, 2009, by \$22,829,009 and is reported as total net assets of the primary government. Of this amount, \$7,106,134 (unrestricted net assets) may be used to meet ongoing obligations to citizens and creditors, \$1,195,242 is restricted for debt service, capital improvements, public safety, public works and other purposes (restricted net assets) and \$14,527,633 is invested in capital assets, net of related debt.
- As of September 30, 2009, the County's governmental funds reported combined fund balances of \$7,786,770, as compared to \$5,742,241 at September 30, 2008. This represented an increase of \$2,044,529.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of the following three components: 1) Government-wide financial statements; 2) Fund financial statements and 3) Notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all County assets and liabilities, with the difference between the two representing net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that indicates how net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, roads and bridges, economic development, health and human services, administration of justice and tax administration.

Fund Financial Statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. The County does not have any proprietary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the major governmental funds. Data from other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found starting on page 15 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the financial statements. Combining fund statements can be found on pages 36-43 of this report.

Required Supplementary Information is presented concerning the County's General Fund budgetary schedule. The County adopts an annual budget for this fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget. This statement may be found on page 13.

### GOVERNMENT-WIDE FINANCIAL STATEMENTS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Bowie County, assets exceeded liabilities by \$22,829,009 at the close of the most recent fiscal year. The following table indicates the County's financial position as of September 30, 2008 and September 30, 2009.

#### **BOWIE COUNTY'S NET ASSETS**

	Primary Government			
	Government	al Activities		
	2009	2008		
Current assets	\$ 10,365,672	\$ 10,998,816		
Capital assets	21,023,272	21,816,052		
Total assets	31,388,944	32,814,868		
Current liabilities	792,878	3,584,826		
Noncurrent liabilities	7,767,057	6,202,829		
Total liabilities	8,559,935	9,787,655		
Net assets:				
Invested in capital assets,	·			
net of related debt	14,527,633	15,912,820		
Restricted	1,195,242	1,426,467		
Unrestricted	7,106,134	5,687,926		
Total net assets	\$22,829,009	\$23,027,213		

The largest portion of the County's current fiscal year net assets (63.6%) reflects its investments in capital assets (e.g. land, improvements, buildings, equipment, infrastructure) less any related debt used to acquire these assets that is outstanding. The main use of these capital assets is to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the County's current fiscal year net assets, 31.1%, or \$7,106,134 represents unrestricted net assets, which may be used to meet the County's ongoing obligations to citizens and creditors.

The following table indicates changes in net assets for governmental activities.

	Primary Government			
	Governmental Activities			
	2009	2008		
REVENUES	•			
Program revenues:				
Charges for services	\$ 11,056,442	\$ 12,149,107		
Operating grants and contributions	1,117,592	993,063		
Capital grants and contributions	· · · · -	14,420		
General revenues:				
Taxes - levied for general purposes	13,378,108	11,977,870		
Taxes - levied for debt service	638,202	916,525		
Sales taxes	5,266,920	5,189,194		
Other taxes	207,341	213,121		
Investment earnings	113,266	387,762		
Sale of timber	84,786	412,348		
Gain on sale of fixed assets	126,934	67,239		
Miscellaneous	144,764	408,275		
Total revenues	<u>32,134,355</u>	32,728,924		
EXPENSES				
General government	8,126,034	8,143,056		
Public safety	18,920,675	18,704,650		
Public works	4,145,234	4,101,725		
Welfare	933,344	626,078		
Interest on long-term debt	207,272	256,389		
Total expenses	32,332,559	31,831,898		
CHANGE IN NET ASSETS	( 198,204)	897,026		
NET ASSETS, BEGINNING	23,027,213	22,130,187		
NET ASSETS, ENDING	\$ 22,829,009	\$ 23,027,213		

Property taxes are collected to support governmental activity through the General, Road and Bridge Lateral, and Debt Service Funds. Property taxes increased by \$1,121,915, or 9.4% for the fiscal year. This increase was due to increased property valuations for the County. Income from charges for services decreased by \$(1,092,665). Expenses for the County increased \$500,661 during the fiscal year.

## FINANCIAL ANALYSIS OF MAJOR FUNDS

Governmental Funds. The County's major general government functions are contained in the General Fund. The focus of the County's Governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2009, the County's governmental funds reported combined fund balances of \$7,786,770 as compared to \$5,742,241 at September 30, 2008.

The General Fund is the chief operating fund of the County. At September 30, 2009, the General Fund reported revenues of \$30,563,686 and expenditures of \$29,030,429 as compared to revenues of \$30,719,144 and expenditures of \$31,027,916 at September 30, 2008. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures.

Proprietary Funds. As mentioned earlier, the County has no Proprietary Funds.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final budget were reflected in both expenditures and revenues. In the final budget, expenditures decreased in public safety by \$1,434,699 due to a reduction in inmate housing. There was a corresponding decrease in public safety revenue by \$922,985 related to the decrease in inmate housing.

Other Financing Sources decreased from budgeted estimates by \$593,358, primarily due to a decrease in investment earnings and timber sales during the fiscal year.

During the year, actual revenues were less than budgeted estimates by \$(639,432). Actual expenditures were less than budgeted estimates by \$868,314. The net effect resulted in a negative variance of \$(364,476).

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The County's investment in capital assets for its governmental activities as of September 30, 2009, amounted to \$21,023,272 (net of accumulated depreciation) as compared to \$21,816,052 at September 30, 2008. This investment in capital assets includes land, buildings and improvements, structures, equipment, vehicles, machinery, and other tangible and intangible assets.

For further information regarding capital assets, see Note 4.

Long-term Debt. At September 30, 2009, the County had total long-term debt outstanding of \$7,767,057. Total long-term debt outstanding at September 30, 2008, was \$6,202,829. Refer to Note 4 for further information on the County's long-term debt.

### **ECONOMIC FACTORS**

The Commissioners' Court adopted the County's 2009-2010 budget on September 28, 2009. The budget was adopted based on estimated balances that would be available at the end of fiscal year 2009 and estimated revenues to be received in fiscal year 2010. The total of available resources for fiscal year 2009 was \$34.7 million.

For 2009-2010, the property tax rate was \$32.70 per \$100 valuation, which was the same as the tax rate in 2008-2009, which was \$32.70 per \$100 valuation.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County Auditor's Office, P. O. Box 248, New Boston, Texas 75570.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET ASSETS SEPTEMBER 30, 2009

	Primary Government
	Governmental
•	Activities
ASSETS	· · · · · · · · · · · · · · · · · · ·
Cash and investments	\$ 7,192,642
Receivables, net of allowance for uncollectibles	
Accounts	14,680
Adjudicated fines	328,518
Property taxes	1,365,843
Sales taxes	848,520
Intergovernmental	371,804
Accrued interest	6,377
Deferred charges	24,000
Prepaid expenditures	11,496
Investment in joint venture	201,792
Capital assets:	
Land	484,044
Buildings	20,275,852
Machinery and equipment	7,558,267
Infrastructure	36,191,231
Less: accumulated depreciation	( 43,486,122)
Total capital assets	21,023,272
Total assets	31,388,944
LIABILITIES	
Accounts payable	642,670
Accrued liabilities	122,542
Due to other governments	9,810
Accrued interest	17,856
Noncurrent liabilities:	•
Due within one year	3,582,872
Due in more than one year	4,184,185
Total liabilities	8,559,935
Total Intollicios	
NET ASSETS	
Invested in capital assets, net of related debt	14,527,633
Restricted for: Debt service	20.241
	30,241
Special revenue	1,198,652
Capital improvements	( 81,265)
Other purposes	47,614
Unrestricted	7,106,134
Total net assets	\$ 22,829,009

# STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED SEPTEMBER 30, 2009

		Program 1	Revenues	Net (Expense) Revenue and Changes in Net Assets
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Primary Government: Governmental activities:				•
General government Public safety Public works Welfare Changes in investment in joint venture Interest on long-term debt Total governmental activities	\$ 8,126,034 18,920,675 4,145,234 933,344 - 207,272 32,332,559	\$ 2,441,359 7,702,128 849,746 - 63,209 - 11,056,442	\$ 902 748,834 214,756 153,100 - - 1,117,592	\$( 5,683,773) ( 10,469,713) ( 3,080,732) ( 780,244) 63,209 ( 207,272) ( 20,158,525)
	General revenues: Taxes:			
,	Property taxe	s, levied for general purpo s, levied for debt service	oses	13,378,108 638,202 5,266,920
	Other taxes Investment earni Sale of timber	ngs		207,341 113,266 84,786
	Gain on sale of f Miscellaneous Total gen	eral revenues		126,934 144,764 19,960,321
	Cha	nge in net assets	•	( 198,204) 23,027,213
	Net assets, beginnin Net assets, ending	<b>K</b>		\$ 22,829,009

# BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2009

		General		Nonmajor overnmental Funds	G	Total overnmental Funds
ASSETS						
Cash and investments	\$	5,862,364	\$	1,330,278	\$	7,192,642
Receivables (net of allowance for uncollectibles):						
Ad valorem taxes		1,365,843		-		1,365,843
Sales tax		848,520		-		848,520
Fines, fees		19,296		-		19,296
Interest		6,377		-		6,377
Accounts		14,680		-		14,680
Adjudicated fines		309,222		-		309,222
Due from other funds		379,109		-		379,109
Due from other governments		127,479		244,325		371,804
Prepaid items	_	11,496				11,496
Total assets	· \$	8,944,386	\$	1,574,603	· <b>\$</b>	10,518,989
LIABILITIES AND FUND BALANCES	٠					
Liabilities:						
Accounts payable	\$	642,529	\$	141	\$	642,670
Accrued liabilities		122,431		111		122,542
Due to other funds		-		379,109		379,109
Deferred revenue		1,578,088		•		1,578,088
Due to other governments		9,810				9,810
Total liabilities	_	2,352,858		379,361		2,732,219
Fund balances:						
Reserved for:						
Prepaid expenses		11,496		-		11,496
Unreserved, reported in:		,				
General fund		6,580,032		-		6,580,032
Special revenue funds		-		1,198,652		1,198,652
Capital projects funds		-	(	81,265)	(	81,265)
Debt service funds		- <del>-</del>	•	30,241		30,241
Permanent fund	_			47,614		47,614
Total fund balances	_	6,591,528		1,195,242		7,786,770
Total liabilities and fund balances	\$	8,944,386	\$	1,574,603		
Capital assets used in governmental activities are not financial resources and, the	refore, a	re not reported in	the funds.			21,023,272
Other long-term assets are not available to pay for current-period expenditures ar	nd, therei	fore, are deferred	in the fund	ds.		1,803,880
Long-term liabilities are not due and payable in the current period and therefore	are not re	eported in the fund	ds.		<u></u>	7,784,913)
Net assets of governmental activities					<b>. . .</b> .	22,829,009

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# **GOVERNMENTAL FUNDS**

# FOR THE YEAR ENDED SEPTEMBER 30, 2009

	General	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES			
Taxes	\$ 18,741,201	\$ 681,600	\$ 19,422,801
Charges for services	10,873,963	135,148	11,009,111
Investment earnings	99,134	14,132	113,266
Intergovernmental	704,624	412,968	1,117,592
Miscellaneous	144,764	-	144,764
Total revenues	30,563,686	1,243,848	31,807,534
EXPENDITURES			
Current:			
General government	7,065,655	217,170	7,282,825
Public safety	17,847,151	335,131	18,182,282
Public works	3,068,325	7,002	3,075,327
Welfare	•	801,103	801,103
Capital outlay	877,549	334,327	1,211,876
Debt service:	146010	0.015.011	0.461.004
Principal	146,213	2,315,011	2,461,224
Interest and other charges	25,536	<u>180,910</u>	206,446
Total expenditures	29,030,429	4,190,654	33,221,083
EXCESS (DEFICIENCY) OF REVENUES			,
OVER (UNDER) EXPENDITURES	1,533,257	( 2,946,806)	(_1,413,549)
OTHER FINANCING SOURCES (USES)	·		
Proceeds from debt issuance	2,914,222	-	2,914,222
Transfers in	9,664	2,742,221	2,751,885
Transfers out	( 2,725,245)	( 26,640)	( 2,751,885)
Sale of capital assets and timber	543,856		543,856
Total other financing sources and uses	742,497	2,715,581	3,458,078
NET CHANGE IN FUND BALANCES	2,275,754	( 231,225)	2,044,529
FUND BALANCES, BEGINNING	4,315,774	1,426,467	5,742,241
FUND BALANCES, ENDING	\$ <u>6,591,528</u>	\$ <u>1,195,242</u>	\$ <u>7,786,770</u>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED SEPTEMBER 30, 2009

Net change in fund balances - total governmental funds:	\$	2,044,529
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(	792,780)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		51,892
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these		
differences in the treatment of long-term debt and related items.	(	456,998)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(_</u>	1,044,847)
Change in net assets of governmental activities	\$ <u>(</u>	198,204)

# STATEMENT OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

		Budget C	Compar	ison				Variance Positive
		Original		Final		Actual	(	Negative)_
REVENUES Taxes:								
Ad valorem	\$	12,674,169	\$	13,309,011	\$	13,310,338	\$	1,327
Sales tax		5,205,000		5,311,562		5,266,920	(	44,642)
Other taxes		159,734	-	163,943	_	163,943	_	<del></del>
Total taxes	_	18,038,903		18,784,516	_	18,741,201	<u>_</u>	43,315)
Intergovernmental revenue	_	551,765	_	631,107	_	704,624		73,517
Total intergovernmental		<u>551,765</u>	_	<u>631,107</u>	·	704,624		73,517
Charges for services:								
General government		2,117,124		2,210,177		2,473,003	,	262,826
Public safety		7,912,145		8,474,199		7,551,214	(	922,985)
Public works	-	849,040	_	849,746	_	849,746	<del>-</del> -	
Total charges for services	_	10,878,309	_	11,534,122	_	10,873,963	<u></u>	660,159)
Investment earnings	_	_159,706	_	160,242	_	99,134		61,108)
Miscellaneous		47,338	_	93,131	_	144,764	- 1	51,633
Total revenues	_	29,676,021	· _	31,203,118	_	30,563,686	<u>(</u>	639,432)
EXPENDITURES General government:								
Personnel services		2,086,274		2,086,108		2,202,018	(	115,910)
Supplies and materials		236,675		236,663		240,194	(	3,531)
Contractual services	_	4,345,256		4,345,280		4,623,443	<u></u>	278,163)
Total general government		6,668,205	_	6,668,051	-	7,065,655	(	397,604)
Public safety:		6 022 660		6 020 200		7 040 700	,	110.010
Personnel services		6,933,669		6,930,389		7,040,702	(	110,313)
Supplies and materials Contractual services		1,605,913 10,768,253		1,605,964 10,745,449		1,543,632 9,262,769		62,332 1,482,680
Miscellaneous		10,700,233		48		48		1,402,000
Total public safety	_	19,307,884	_	19,281,850	_	17,847,151	-	1,434,699
Public works:	-		-	15,1201,000	_			
Personnel services		1,773,816		1,773,800		1,773,800		_
Supplies and materials		692,839		692,827		696,826	(	3,999)
Contractual services		597,710		597,699		597,699		<u>-</u>
Total public works		3,064,365		3,064,326		3,068,325	(	3,999)
Debt service:	_							
Principal		7,437		7,437		146,213	(	138,776)
Interest		-				25,536	Ċ	25,536)
Total debt service	_	7,437		7,437	_	171,749	C	164,312)
Capital outlay:	_			<del></del>	_	<del>_</del>		
General government		56,189		56,189		17,485		38,704
Public safety		141,939		141,936		185,110	(	43,174)
Public works		678,955	<u>.                                    </u>	678,954	_	674,954	_	4,000
Total capital outlay	-	877,083	_	877,079		<u>877,549</u>	_	470)
Total expenditures		29,924,974	_	29,898,743		29,030,429	_	868,314
OTHER FINANCING SOURCES (USES) Proceeds from debt issuance		2,675,150	•	2,675,150		2,914,222		239,072
Transfers out	(	2,620,772)	. (	2,620,770)	(	2,725,245)	(	104,475)
Transfers in		-		-		9,664		9,664
Sale of capital assets and timber	_	1,206,470		1,281,475		543,856	(	737,619)
Total other financing sources (uses)	_	1,260,848	_	1,335,855	_	742,497	<u>_</u>	<u>593,358</u> )
Net change in fund balance	\$	1,011,895	\$	2,640,230	\$_	2,275,754	\$ <u>(</u>	364,476)

# STATEMENT OF FIDUCIARY NET ASSETS

# FIDUCIARY FUNDS

# **SEPTEMBER 30, 2009**

	Agency Funds
ASSET	S
Cash and investments	\$4,533,025
Total assets	\$ <u>4,533,025</u>
LIABILIT	IES ·
Due to others	\$ <u>4,533,025</u>
Total liabilities	\$ <u>4,533,025</u>

#### NOTES TO THE FINANCIAL STATEMENTS

**SEPTEMBER 30, 2009** 

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

Bowie County, Texas (the "County") was formed in 1841 and operates using a commission form of government under the laws and statutes of the Constitution of the State of Texas. The County provides various services to advance the welfare, health, comfort, safety and convenience of the County and its inhabitants.

The accounting and reporting policies of the County relating to the funds and account groups included in the accompanying financial statements conform to the generally accepted accounting principles (GAAP) applicable to state and local governments. The Government Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. As required by generally accepted accounting principles, these financial statements present Bowie County, Texas (the primary government) and its component units. There are no component units which meet the criteria for inclusion in the County's reporting entity.

# **Related Organizations**

The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments. The Commissioners' Court or specific committees of the Commissioners' Court appoint members of the following organizations: Bowie County Child Protective Services, Northeast Texas Mental Health Mental Retardation Center, Red River Redevelopment Authority and Ark-Tex Council of Governments. Positions on these boards are appointed in certain instances in entirety, partially, or with Commissioners' Court members.

# A. Reporting Entity (Continued)

#### Joint Ventures

Bi-State Justice Center – the County is a participant in a joint venture in the Bi-State Justice Center with the City of Texarkana, Arkansas and the City of Texarkana, Texas. The Bi-State Justice Center is jointly occupied by law enforcement and criminal justice agencies of Bowie County, Texas; the City of Texarkana, Texas; and the City of Texarkana, Arkansas. The facility is located on the state line, half in Texarkana, Texas and half in Texarkana, Arkansas. The Intergovernmental Advisory Committee is responsible for the operations of the Center. This seven-member committee is comprised of the Bowie County Judge, one Bowie County Commissioner, two members from the City of Texarkana, Texas City Council, two members from the Texarkana, Arkansas Board of Directors, and one independent member. The Center accounts only for the operations of its own law enforcement and criminal justice agencies. The annual budget is underwritten by the participating entities based on a formula which uses floor space occupied, number of 911 calls received by the Building Information Center and the number of prisoners in the detention facility for each entity.

Bowie County, Texas' net investment, which consists of net assets in the Bi-State Justice Center, is reported in the County's government-wide financial statements. The County's equity interest at September 30, 2009, was \$201,792 based on the Bi-state Justice Center's audited financial statements at December 31, 2008, (the latest available). Complete financial statements for the Bi-State Justice Center can be obtained from the City of Texarkana, Arkansas Finance Department.

## B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The government has no business-like activities, or component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

# B. Government-wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental fund:

<u>General Fund</u> – This fund is established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenue and other sources of revenue used to finance the fundamental operations of the County are included in this fund. The fund is charged with all cost of operating the government for which a separate fund has not been established.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Additionally, the County reports the following fund types:

# Fiduciary Fund Types:

These funds account for assets held by the County as a trustee or agent for individuals, private organizations, and other units of government. These funds are as follows:

Agency Funds account for resources held for others in a custodial capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

#### D. Assets, Liabilities and Net Assets or Equity

## **Deposits and Investments**

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, government securities, mutual funds, repurchase agreements, and the Texas Local Government Investment Pool.

State statutes authorize the County to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool.

# D. Assets, Liabilities and Net Assets or Equity (Continued)

# Deposits and Investments (Continued)

Investments for the government are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

### Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." There were no "advances to/from other funds" at September 30, 2009.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The property tax receivable allowance is equal to 4% of the current year tax levy. Trade collectibility is defined by the following schedule:

0 – 30 days	85% Probability of Collection
31 – 60 days	65% Probability of Collection
61 – 90 days	45% Probability of Collection
91 – 120 days	25% Probability of Collection
121 – 180 days	10% Probability of Collection
181 + days	

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

#### **Capital Assets**

Capital assets, which include property, plant, equipment, infrastructure (e.g. roads, bridges, sidewalks and similar items), are reported in the governmental column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# D. Assets, Liabilities and Net Assets or Equity (Continued)

# Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the County. Neither their historical cost nor related depreciation has historically been reported in the financial statements. The retroactive reporting of infrastructure is subject to an extended implementation period and is first required for the fiscal year ending in 2008. The County has implemented the general provisions of GASB Statement No. 34 and implemented the retroactive infrastructure provisions in the current year.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Assets	Years
D.:111:	20.50
Buildings	20-50
Improvements	5-50
Equipment	5-20
Infrastructure (streets and drainage)	35-50

### **Compensated Absences**

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide financial statements.

## **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

# D. Assets, Liabilities and Net Assets or Equity (Continued)

# Long-term Obligations (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental fund and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$(792,780) difference are as follows:

Capital outlay	\$	876,404
Depreciation expense	(	1,337,048)
Retirement of fixed assets	(_	332,136)
Net adjustment to decrease net changes in fund balances -		
total governmental funds to arrive at changes in net		
assets of governmental activities	\$ <u>(</u>	792,780)

Another element of that reconciliation states, "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$51,892 difference are as follows:

Property taxes		\$	67,770
Court fines		(	15,878)
Net adjustment to decrease net c	changes in fund balances -		
total governmental funds to an	rive at changes in net		
assets of governmental activiti	ies	\$	51,892

Another element of that reconciliation states, "The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Neither transaction, however, has any effect on net assets." The details of this \$(456,998) difference are as follows:

Issuance of certificates of obligation	\$(	2,914,222)
Payment of certificates of obligation		2,461,224
Amortization of issuance costs	<u></u>	4,000)
Net adjustment to increase net changes in fund balances -		
total governmental funds to arrive at changes in net		
assets of governmental activities	\$(	456,998)

# 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$(1,044,847) difference are as follows:

Change in compensated absences	*\$(	9,222)
Accrued interest		3,174
Change in investment in joint venture		63,209
Change in net OPEB obligation	<u>(</u>	1,102,008)
Net adjustment to decrease net changes in fund balances -	•	
total governmental funds to arrive at changes in net		

assets of governmental activities

\$\(\begin{align\*} \frac{1,044,847}{} \end{align\*}
\$\)

# 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## **Budgetary Information**

Encumbrances represent purchase orders, contracts and other commitments for the expenditure of funds. Encumbrances do not constitute expenditures or liabilities. The County does not employ encumbrance accounting. As it is the County's intention to honor all commitments, the subsequent year's appropriation will provide authority to complete these transactions. Generally, the County's commitments at year-end do not constitute a material amount.

The Commissioners' Court follow the general provisions outlined below in establishing the budgetary data reflected in the financial statements.

- 1. The County Judge, serving as the budget officer, submits to the Commissioners' Court a proposed budget for the fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them for governmental fund types.
- 2. Public hearings are conducted, at which all interested persons' comments concerning the budget are heard.
- 3. The budget is legally enacted by the Commissioners' Court, usually by the end of September.
- 4. The budget, as compared to actual, is reviewed on a monthly basis, and periodically, budget amendments are made.

# 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# **Budgetary Information** (Continued)

- 5. Budgets for the General, Special Revenue, and Debt Service Funds are adopted on a basis consistent with generally accepted accounting principles. Budgeted amounts are as originally adopted, or as amended by the Commissioners' Court.
- 6. Appropriations lapse at year-end. Since the County intends to honor all commitments, subsequent year's appropriations provide authority to complete any transactions not completed in any year. Appropriations lapsing at September 30, 2009, were not material.

# **Excess of Expenditures Over Appropriations**

For the year ended September 30, 2009, expenditures exceeded appropriations in the following functions (the legal level of budgetary control) of the General Fund:

General government	\$(	397,604)
Public works	(	3,999)
Debt service	(	164,312)
Capital outlay	(	470)

# **Deficit Fund Balances**

The Homeland Security Fund had a deficit fund balance of \$16,161 as of September 30, 2009. The County will fund this deficit with operating transfers from the General Fund.

The Capital Projects Fund had a deficit fund balance of \$311,032 as of September 30, 2009. The County will fund this deficit with operating transfers from the General Fund.

# 4. DETAILED NOTES ON ALL FUNDS

# **Deposits and Investments**

As of September 30, 2009, the County had the following investments:

Investment Type	Fair Va	Weighted Average slue Maturity (Days)
TexPool	\$ 1,5	31,278 44
Certificates of Deposit	7,5	<u>76,508</u> 48
Total portfolio	\$9,1	07,786

The County's investment pool is 2a7-like pool. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Interest Rate Risk. In accordance with its investment policy, the County manages its exposure to declines in fair market values by limiting the weighted average maturity of its investment portfolios to a maximum of 90 days.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2009, \$2,761,471 of the County's \$3,288,686 deposit balance was collateralized with securities held by the pledging financial institution. The remaining balance, \$527,215, was covered by FDIC insurance.

Credit Risk. It is the County's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization. The County's investment pool was rated AAAm by Standard and Poor's Investors Service.

# Receivables

Receivables as of year-end for the County's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund		Nonmajor Governmental Funds	
Receivables:	·	•		
Ad valorem taxes	\$ 1,422,753	\$	-	
Sales tax	848,520		-	
Adjudicated fines	5,020,953		· -	
Accounts	14,680		-	
Interest	6,377		-	
Intergovernmental	127,479		244,325	
Fines, fees	19,296		<u>-</u>	
Gross receivables	7,460,058		244,325	
Less: allowance for	· · · · ·		•	
uncollectibles	( 4,768,641)			
Net total receivables	\$2,691,417	\$	244,325	

# **Deferred Revenue**

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	Unearned	
General fund: Delinquent property taxes receivable Adjudicated fines	\$ 1,268,866 309,222	\$ - 	
Governmental Funds	\$ <u>1,578,088</u>	\$	

# Capital Assets

# **Primary Government**

Capital asset activity for the year ended September 30, 2009, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Government activities:	·			
Capital assets, not being depreciated:	. 404.044	œ.	\$ -	. 404.044
Land	\$ <u>484,044</u>	\$	ə <u> </u>	\$484,044
Total capital assets not being depreciated	484,044	<u> </u>		484,044
Capital assets, being depreciated:				
Buildings and improvements	20,275,852	-	-	20,275,852
Machinery and equipment	7,362,834	876,404	680,971	7,558,267
Infrastructure	36,191,231		-	36,191,231
Total capital assets being depreciated	63,829,917	876,404	680,971	64,025,350
Less accumulated depreciation:				
Buildings and invprovements	7,165,588	395,345	•	7,560,933
Machinery and equipment	3,453,498	448,886	348,835	3,553,549
Infrastructure	31,878,823	492,817	<u> </u>	32,371,640
Total accumulated depreciation	42,497,909	1,337,048	348,835	43,486,122
Total capital assets, being depreciated, net	21,332,008	( 460,644)	332,136	20,539,228
Governmental activities capital assets, net	\$ 21,816,052	\$ <u>( 460,644)</u>	\$332,136	\$ 21,023,272

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	163,316
Public safety	•	300,265
Public works		873,467
Total depreciation expense - governmental activities	\$_	1,337,048

## Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2009, is as follows:

# Due to/from Other Funds:

Project	Payable Fund	 Amount
General fund	Nonmajor governmental	\$ 379,109

Balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures, 2) transactions are recorded in the accounting system, and 3) payment between funds are made.

# Interfund Receivables, Payables and Transfers (Continued)

## **Interfund Transfers:**

Transfers out	Transfers in	
General	Nonmajor governmental	\$ 2,725,245
Nonmajor governmental	Nonmajor governmental	16,976
Nonmajor governmental	General	9,664

Transfers are used to (1) use unrestricted revenues in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and (2) transfer funds out of a nonmajor fund to help finance the General Fund.

### Long-term Debt

# **General Obligation Bonds**

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. The original amount of general obligation bonds issued in prior years was \$11,110,000.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as 15 to 10-year serial bonds with increasing amounts of principal maturing each year. General obligation bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount			
Government activities - refunding	3.47 - 5.25%	\$3,000,000			
	· · · · · · · · · · · · · · · · · · ·	\$3,000,000			

#### **Installment Loans**

The County annually issues various installment loans in the form of time warrants that are used to purchase equipment. These loans vary in amounts monthly and annually and have interest rates ranging from 1.70% to 3.00%. This debt is considered long-term because the County has the intention and ability to refinance the notes each year, thus extending the due date beyond 2009. The total amount of time warrants outstanding at September 30, 2009, is \$2,914,222.

# **Long-term Debt** (Continued)

# Installment Loans (Continued)

In 2005, an installment loan in the amount of \$1,139,948 was issued to finance a project to make various County offices more energy efficient. The loan will be paid over seven years with equal monthly payments. The total amount of the loan outstanding at September 30, 2009, is \$587,561.

Annual debt service requirements to maturity for general obligation bonds and installment loans are as follows:

Year Ending	Governmental Activities					
September 30,	Princip	Principal				
2010	\$ 3,62	1,067	\$	123,121		
2011	73	7,778		94,217		
2012	882	2,938		63,893		
2013	: 40:	5,000	•	36,695		
2014	420	0,000		22,382		
2015-2017	43:	5,000		7,547		
Totals	\$ 6,50	1,783	\$	347,855		

#### **Compensated Absences**

County employees earn annual leave up to a maximum of 15 days per year based on months of service. Fulltime regular employees earn 10 days of sick leave per year. Employees who have been employed for six or more months are eligible to be paid for all unused annual leave at their regular rate of pay upon termination of employment. Unused sick leave is not paid upon termination of employment.

At September 30, 2009, the County had accrued compensated absences in the amount of \$163,266.

## Changes in Long-term Liabilities

	 Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year
Governmental Activities									
General obligation bonds	\$ 3,530,000	\$	-	\$	530,000	\$	3,000,000	\$	555,000
Installment loans	2,518,785		2,914,222		1,931,224		3,501,783		3,011,546
Compensated absences	154,044		179,037		169,815		163,266		16,326
Net OPEB obligation	 <u> </u>		1,102,008	. <u></u>			1,102,008		-
Governmental activity	•			. –					<u> </u>
long-term liabilities	\$ 6,202,829	\$_	4,195,267	\$_	2,631,039	\$_	7,767,057	\$_	3,582,872

# **Other Information**

# Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County participates in a risk management program through Texas Association of Counties for workers' compensation coverage. The County currently provides health benefits for its employees.

The County has not had any significant reductions in insurance coverage from coverage in the prior year. The amount of settlements has not exceeded insurance coverage in any of the previous three years.

# Commitments and Contingencies

On October 16, 2001, the County entered into a contract with Civigenics for the operation and management of the bi-state jail and detention center. The agreement allows for cancellation without cause after 90 days prior written notice with no penalty incurred by the County. Otherwise, the agreement is for three consecutive years with three one-year options for renewal. The County is responsible for payment of Civigenics a per diem rate of \$28.19 per male prisoner and \$39.19 per female prisoner for county prisoners housed at the facility. In addition the county is responsible for providing basic medical and emergency health services, optical, dental care at a cost of \$71,800 and all food, beverage, commissary, and related support services at a cost of \$69,975. This excludes any inmates housed in the 720-bed facility under third-party contracts or being housed under the authority of jurisdictions outside of the County. A \$10 per inmate fee is credited to the County's monthly bill based on these third-party housing agreements. Charges from third-party contracts will be billed and payable by those entities to Civigenics. Civigenics will be responsible for providing monthly financial information to the County as support for payment requested or remitted. The contract with Civigenics expires in October 2011.

The County is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of the management the outcome of these lawsuits will not have a material adverse effect on the accompanying combined financial statements and accordingly, no provision for losses has been recorded.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable at September 30, 2009, may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

#### <u>Pension Plans – Primary Government</u>

Defined Benefit Plan - Texas County and District Retirement System (TCDRS)

#### **Plan Description**

The County provides retirement, disability, and death benefits for all of its fulltime employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 586 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS board of trustees at P. O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 10 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 10 years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer. Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### **Funding Policy**

The employer has elected the annually determined contribution rate (variable-rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 7.44% for the months of the accounting year in 2009, and 7.44% for the months of the accounting year in 2008.

## <u>Pension Plans - Primary Government</u> (Continued)

<u>Defined Benefit Plan - Texas County and District Retirement System (TCDRS)</u> (Continued)

The contribution rate payable by the employee members for calendar year 2009 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

For the employer's accounting year ended September 30, 2009, the annual pension cost for the TCDRS plan for its employees was \$778,031, and the actual contributions were \$778,031.

#### **Annual Pension Cost**

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2004 and December 31, 2005, the basis for determining the contribution rates for calendar years 2007 and 2008. The December 31, 2008, actuarial valuation is the most recent valuation.

Actuarial Valuation Date	12/31/06	12/31/07	12/31/08
Actuarial cost method Amortization method	entry age	entry age	entry age
	level percentage	level percentage	level percentage
	of payroll, closed	of payroll, closed	of payroll, closed
Amortization period Asset valuation method Actuarial Assumptions:	30	30	20
	SAF: 10-yr	SAF: 10-yr	SAF: 10-yr
	smoothed value	smoothed value	smoothed value
	ESF: fund value	ESF: fund value	ESF: fund value
Investment return Projected salary increases Inflation Cost-of-living adjustments	8.00%	8.00%	8.00%
	5.3%	5.3%	5.3%
	3.5%	3.5%	3.5%
	0.0%	0.0%	0.0%

## Pension Plans - Primary Government (Continued)

<u>Defined Benefit Plan - Texas County and District Retirement System (TCDRS)</u> (Continued)

Annual Pension Cost (Continued)

# Trend Information for the Retirement Plan for the Employees of Bowie County

Accounting Year Ending		Annual Pension ost (APC)		Percentage of APC Contributed	_	Net ension oligation
09/30/07	\$	617,108	ŀ	100%	\$	-
09/30/08		675,704		100%		-
09/30/09	•	778,031		100%		-

# Schedule of Funding Progress for the Retirement Plan For the Employees of Bowie County

<u>Y ear</u>	Actuarial Actuarial Accued Value of Liability Assets (AAL) ear (a) (b)		(UAAL) R		Funded Ratio (a/b)	Ratio Pa		UAAL as a Percentage of Covered Payroll ((b-a)/c)	
2006	\$	28,953,362	\$ 29,009,622	\$	56,260	99.81%	\$	8,328,415	0.68%
2007		31,247,929	31,362,051		114,122	99.64%		8,385,802	1.36%
2008		30,190,114	33,131,173		2,941,059	91.12%		9,954,714	29.54%

- 1) The annual covered payroll is based on the employee contributions received by TCDRS for the year ending with the valuation date.
- 2) Revised economic and demographic assumptions due to an experience review were reflected in this valuation.

#### Other Postemployment Benefits

#### **Annual OPEB Cost and Net OPEB Obligation**

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The County's annual OPEB cost for the current year and the related information is listed below:

Annual Required Contribution (ARC)	\$	1,150,402
Interest on Net Pension Obligation		-
Adjustment to the ARC		-
Annual Pension Cost		1,150,402
Contributions Made	(	48,394)
Increase (Decrease) in Net Pension Obligation		1,102,008
Net Pension Obligation/(Asset), beginning of year	.—	
Net Pension Obligation/(Asset), ending of year	<b>S</b>	1,102,008

In addition to the employer contribution, the retirees paid \$48,394 in the form of premiums which funded current medical claims.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the prior three years (4.0% discount rate, and level percent of pay amortization).

Fiscal Year Ended	Annual OPEB Cost	mployers ntribution	Percentage Contributed	 Net OPEB Obligation
09/30/07	N/A	N/A	N/A	N/A
09/30/08	N/A	N/A	N/A	N/A
09/30/09	\$ 1,150,402	\$ 48,394	4.2%	\$ 1,102,008

## **Funding Status and Funding Progress**

As of October 1, 2008, the actuarial accrued liability for benefits was \$9,302,499, all of which was unfunded. The amortization of the Unfunded Actuarial Accrued Liability is calculated assuming 30 level annual payments. GASB 45 allows for these payments to be calculated as a level percent of payroll. If this were done, the current year annual required contribution would be lower, but the contribution would be higher in future years as payroll increases.

## Other Postemployment Benefits (Continued)

## Funding Status and Funding Progress (Continued)

The projection of future payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

## **Actuarial Methods and Assumptions**

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the October 1, 2008, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of investment expenses) and an annual health care costs trend rate of 6.5 percent initially, reduced by decrements to an ultimate rate of 4.5 percent after a number of years. The County's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at September 30, 2009, was 30 years.

# COMBINING FUND STATEMENTS

## NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds are used to account primarily for revenue from specific taxes and federal grant revenue which by law are designated to finance particular functions or activities of government and which, therefore, cannot be diverted to other uses.

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by trust funds.

**Debt Service Funds** are used to account for the accumulation of resources and payment of debt for governmental funds.

**Permanent Funds** are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the County's programs.

## NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account primarily for revenue from specific taxes and federal grant revenue which by law are designated to finance particular functions or activities of government and which, therefore, cannot be diverted to other uses.

Federal Emergency Management Agency (FEMA) Grant — This fund is used to account for the revenue and expenditures associated with the ice storm disaster which occurred in December 2000. This disaster was funded with federal grant monies received from FEMA. In addition to reimbursement of actual outlays, federal assistance was received for administrative expenditures as well as use of the county personnel and equipment.

<u>Inmate Benefit</u> — This fund is used to account for the County's share of commissary proceeds which may be used to develop a program addressing the social needs of the County prisoners; supply prisoners with certain supplies; establish, staff and equip the commissary operations; or fund, staff and equip a library for the educational use of County prisoners.

<u>Indigent Health Care</u> – This fund is used to account for revenue and expenditures related to the County's indigent health care program mandated by the Texas Indigent Health Care and Treatment Act of 1985. Revenue consists of operating transfers from the General Fund. Currently, no state assistance is being received.

<u>Right-of-Way Work</u> – This fund is used to account for revenue and expenditures related to acquisition of right-of-way property in the County.

**Road and Bridge Lateral** – This fund is used to account for receipts of state gasoline taxes allocated by the State of Texas. The monies are transferred to the General Fund as costs are accumulated for the maintenance of certain County roads. Since revenue is generally matched in a short time period by expenditures, this fund normally does not have any assets, liabilities or fund balance.

<u>Law Library</u> – This fund is used to account for the cost of maintaining the County's law library for public use. Financing is provided through fees charged as a part of court costs for cases processed through the Justice and District Courts.

<u>Texas VINE</u> - This fund is used to account for grant monies received from the State of Texas Office of the Attorney General.

<u>Homeland Security</u> – This fund is used to account for grant monies received from Ark-Tex Council of Governments, which receives a grant from the U. S. Department of Homeland Security.

<u>Title IV-E</u> — This fund is used to account for grant monies received to reimburse the County for expenditures associated with administering Title IV-E child support payments.

<u>Drug Court Grant</u> – This fund is used to account for grant monies received to reimburse the County for expenditures associated with the Edward Byrne Memorial Justice Assistance Grant.

## NONMAJOR CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than these financed by trust funds.

<u>Capital Projects</u> – This fund is used to account for the proceeds of General Obligation Certificates of Obligation Debt. These bonds were issued for the purpose of providing funds to purchase right-of-ways, macadamize, gravel, or pave roads.

<u>Certificates of Obligation Series 2005</u> – This fund is used to account for the proceeds of the Certificates of Obligation Series 2005. These bonds were issued for the purpose of providing matching funds for state road projects in Bowie County.

#### NONMAJOR DEBT SERVICE FUNDS

Debt Service Funds are used to account for the accumulation of resources and payment of debt for governmental funds.

<u>Certificates of Obligation, Series 1996</u> – This fund is used to account for the payment of principal, interest, and fiscal charges on the outstanding long-term debt of the Certificates of Obligation and General Obligation Refunding Bonds, Series 1996. Financing is to be provided by ad valorem taxes.

<u>Certificates of Obligation, Series 2005 Debt Service</u> – This fund is used to account for the payment of principal, interest, and fiscal charges on the outstanding long-term debt of the Certificates of Obligation, Series 2005. Financing is to be provided by ad valorem taxes.

<u>Installment Loans</u> – This fund is used to accumulate monies for payment of various installment loan contracts entered into by Bowie County. Financing is provided by transfers from the General Fund.

#### NONMAJOR PERMANENT FUNDS

**Permanent Funds** are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the County's programs.

<u>Permanent School</u> – This fund is used to account for the distribution of the resulting income to school districts in the County.

## COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS

## **SEPTEMBER 30, 2009**

•	Special Revenue								
	Fema Grant	Inmate Benefit	Indigent Health Care	ROW Work	Road and Bridge Lateral				
ASSETS Cash and investments	\$ 375,635	\$ 209,250	\$ -	\$ 926	\$ 216,536				
Due from other governments	214,756		· ·						
Total assets	\$ 590,391	\$_209,250	\$ <u>      -     </u>	\$926	\$_216,536				
LIABILITIES AND FUND BALANCES			· .						
Liabilities:									
Accounts payable Accrued liabilities	\$ 141	\$ - -	\$ - -	\$ -	\$ - -				
Due to other funds		·		<u> </u>	·				
Total liabilities	141				<u> </u>				
Fund equity:									
Fund balances:									
Unreserved, reported in:									
Special revenue funds	590,250	209,250	<b>-</b> .	926	216,536				
Capital project funds	-	-	-	-					
Permanent fund	-	-	-	_					
Debt service fund					<del>-</del>				
Total fund equity	590,250	209,250		926	216,536				
Total liabilities and fund balances	\$ 590,391	\$ 209,250	\$	\$926	\$ 216,536				

	<u>.</u>	Special Revenu		Capital	Projects	
Law Library	Texas VINE	Homeland Security	Title IV-E	Drug Court Grant	Capital Projects	Certificates of Obligation Series 2005
\$ 44,390 	\$ - 17,925	\$ - 	\$ 153,461	\$ - 	\$ 22,458	\$ 229,767 
\$ <u>44,390</u>	\$ 17,925	\$	\$ 153,461	\$11,644	\$22,458	\$ 229,767
\$ - - - -	\$ - - 17,925 - 17,925	\$ - 16,161 16,161	\$ - - - 	\$ - 111 11,533 11,644	\$ - - 333,490 333,490	\$ - - - -
44,390	- - - -	( 16,161) - - - ( 16,161)	153,461 - - - - 153,461	- - - -	( 311,032)	229,767 - - 229,767
\$ <u>44,390</u>	\$ 17,925	\$	\$ <u>153,461</u>	\$11,644	\$ 22,458	\$ 229,767

## COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2009

			Del	bt Service_		Pe	ermanent		•
	Cer	tificates		Certificates of Obligation				Total	
		of Obligation		eries 2005	Installment	Permanent		Governmental	
		ies 1996		ebt Service	Loans		School		Funds
ASSETS									
Cash and investments	\$	-	. \$	30,241	\$ -	\$	47,614	\$	1,330,278
Due from other governments		<u>•</u>	_		-	_			244,325
Total assets	\$	•	\$_	30,241	\$	\$_	47,614	\$	1,574,603
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	-	\$	-	\$	\$	<b>-</b> ,	\$	141
Accrued liabilities		. <del>-</del> ·		-	-				111
Due to other funds		-	_	-		_	-		379,109
Total liabilities	_		_	<u>-</u>		_		_	379,361
Fund equity:									
Fund balances:							,		
Unreserved, reported in:						٠			
Special revenue funds		-		-	. <del>-</del>		-		1,198,652
Capital project funds		-			-		-	(	81,265)
Permanent fund		-		-	-		47,614	,	47,614
Debt service fund			_	30,241		_			30,241
Total fund equity			_	30,241	· <u>-</u>	_	47,614	_	1,195,242
Total liabilities and fund balances	<b>\$</b>	. •	\$_	30,241	\$	\$_	47,614	\$_	1,574,603

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR GOVERNMENTAL FUNDS

## FOR THE YEAR ENDED SEPTEMBER 30, 2009

	Special Revenue							
	Fema Grant	Inmate Benefit	Indigent Health Care	ROW Work	Road and Bridge Lateral			
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 43,398			
Charges for services	-	109,088		-	-			
Investment earnings		., -	•	-	-			
Intergovernmental	214,756	-	-	-	-			
Miscellaneous					· ·			
Total revenues	214,756	_109,088			43,398			
EXPENDITURES Current:								
General government	214,756	· -	<b>-</b> .	-	<b>-</b> `			
Public safety	-	119,244	-	-	-			
Public works	-	-	-	· <u>-</u>	-			
Welfare	-	-	801,103	-	-			
Capital outlay	-	-	-	-	-			
Debt service:			•					
Principal retirement	-	-	-	-	-			
Interest and fiscal charges				<del>-</del>				
Total expenditures	214,756	119,244	801,103					
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u> </u>	( 10,156)	( 801,103)		43,398			
OTHER FINANCING SOURCES (USES)								
Transfers in	<b>-</b>	-	801,402	-	-			
Transfers out								
Total other financing sources and uses			801,402	-	· -			
NET CHANGE IN FUND BALANCES	••	( 10,156)	299	-	43,398			
FUND BALANCES, BEGINNING	590,250	_219,406	(299)	926	173,138			
FUND BALANCES, ENDING	\$ 590,250	\$ 209,250	\$	\$926	\$_216,536			

	Special Revenue										Capita	1 Proje	cts
	Law Library		Texas VINE		Homeland Security Tit		le IV-E		Drug Court Grant		Capital Projects	of (	ertificates Obligation ries 2005
\$ -		\$	-	\$	_	\$		\$		\$		\$	_
26,0	060	•			-	•	-	•	-	•	· -	ŭ	_
-			-		-		-		-		10,276		-
-			17,925		- ,		-		180,287		. •		• -
			17.005	-				_	100.007	_	-		
26,	000	_	17,925			_		_	180,287	· —	10,276	.—-	<del>-</del>
									•				
- 1 -	514		- 17,925		- 16,161				- 180,287		-		-
1,. -	J1 <del>4</del>		-		-		-		-		7,002		-
-			-		-		-		-		-		
-			-		-		-		-		334,327		-
-			-				-		_		-		-
1 .	514	_	17,925		16,161	-		-	180,287	_	341,329		
	<u> </u>		17,525	_	10,101			-	100,207	_	311,323		
				<i>;</i>						,			
24,	<u> 546</u>	_		<u>_</u>	16,161)	. —		_		(_	331,053)		
-			-		-		-		-		-		83,022
		_	<del>-</del>					_	-	_	<u>26,640</u> )		
		_		_				_	<del></del> ,	(	26,640)		83,022
24,	546		-	(	16,161)		-		-	(	357,693)		83,022
19,	<u>844</u>						153,461	_		_	46,661		146,745
\$44,	390	\$_	_	\$ <u>(</u>	16,161)	<b>\$_</b> _1	153,461	\$_	<u>-</u> _	\$ <u>(</u>	311,032)	\$	229,767

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

		Debt Service		Permanent	
	Certificates of Obligation Series 1996	Certificates of Obligation Series 2005 Debt Service	Installment Loans	Permanent School	Total Governmental Funds
REVENUES	,				•
Taxes	\$ 198,849	\$ 439,353	\$ -	\$ -	\$ 681,600
Charges for services		-	· -	-	135,148
Investment earnings	-	3,069	•	787	14,132
Intergovernmental	-	-	-	-	412,968
Miscellaneous					_ ·
Total revenues	198,849	442,422	-	787	1,243,848
EXPENDITURES				•	
Current:					
General government	-	-	-	2,414	217,170
Public safety	-	-,	-	-	335,131
Public works	-	-	-	-	7,002
Welfare	<b>-</b>	-	-	-	801,103
Capital outlay	· <del>-</del>	-		-	334,327
Debt service:					
Principal retirement	180,000	350,000	1,785,011	-	2,315,011
Interest and fiscal charges	35,825	89,353	55,732		<u> 180,910</u>
Total expenditures	215,825	439,353	1,840,743	<u>2,414</u>	4,190,654
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	( 16,976)	3,069	(1,840,743)	(_1,627)	( 2,946,806)
OTHER FINANCING SOURCES (USES)					
Transfers in	16,976	-	1,840,821	-	2,742,221
Transfers out	-	<u>-</u>			( 26,640)
Total other financing sources and uses	16,976		1,840,821		2,715,581
NET CHANGE IN FUND BALANCES	-	3,069	. 78	( 1,627)	( 231,225)
FUND BALANCES, BEGINNING		27,172	(78)	49,241	1,426,467
FUND BALANCES, ENDING	\$	\$ 30,241	\$	\$ 47,614	\$1,195,242

#### FIDUCIARY FUNDS

<u>State of Texas</u> — This fund is used to account for the collection and payment of auto registration fees, sales taxes on automobiles, and court costs included in the collection of fines assessed by the courts for misdemeanors and felonies on behalf of the State of Texas.

<u>Levee and Drainage</u> – This fund is used to account for earnings on a time deposit of the Bowie County Levee and Drainage Fund and to periodically pay expenditures authorized by the Levee and Drainage Board.

<u>District Attornev Evidence</u> – This fund is used to account for evidence money obtained by the County and held until disposition as directed by the Courts.

<u>Inmate Escrow</u> — This fund is used to account for monies of County inmates held in escrow on their behalf. The monies are disbursed to the jail commissary and other parties upon direction from the inmates.

<u>Food Service</u> – This fund is used to account for the County's collection of food service permit fees on behalf of the Texarkana-Bowie County Family Health Center.

<u>County Clerk Guardianship</u> — This fund is used to account for interest earnings and principal cash established by the Court for various minors within the Court's jurisdiction. Upon attainment of the age of majority, the funds are remitted to the individuals.

<u>District Clerk "Trust"</u> – These funds are used to account for monies of various individuals or firms in connection with litigation in progress in the District Courts. Although entitled "trusts" funds, the County acts only as a custodian of these funds.

<u>Other Agency</u> – This fund is used to account for various monies collected or deposited with the County associated with activities such as bail bonds of individuals, restitution and attorneys' fees awarded by the Courts, and miscellaneous fees collected by the County Sheriff for various other local governments. The monies are disbursed to the parties for whom the assets are held by order of the Courts.

<u>Tax Office Clearing</u> – This fund is used to account for funds held by the Tax office prior to submission to the County Treasurer.

<u>Adult Probation</u> – This fund is used to account for monies held by the County for the Bowie County Community Supervision and Corrections Department.

<u>Juvenile Probation</u> – This fund is used to account for monies held by the County for the Bowie County Juvenile Probation Department.

## FIDUCIARY FUNDS

## COMBINING STATEMENT OF FIDUCIARY NET ASSETS

## **SEPTEMBER 30, 2009**

•	<u> </u>	Agency Funds							
	State of Texas	Levee and Drainage	District Attorney Evidence	Inmate Escrow					
ASSETS		,							
Cash and investments	\$ 217,134	\$ 36,931	\$_122,541	\$68,979					
Total assets	\$ 217,134	\$ 36,931	\$ <u>122,541</u>	\$ 68,979					
LIABILITIES									
Liabilities:									
Due to others	\$217,134	\$ 36,931	\$ <u>122,541</u>	\$ 68,979					
Total liabilities	\$ 217,134	\$ 36,931	\$ <u>122,541</u>	\$ 68,979					

Agency Funds							Totals
Food Service	County Clerk Guardianship	District Clerk Trust	Other Agency	Tax Office Clearing	Adult Probation	Juvenile Probation	2009
\$ 52,941 \$ 52,941	\$ 238,690 \$ 238,690	\$ 1,753,444 \$ 1,753,444	\$ <u>302,807</u> \$ <u>302,807</u>	\$ <u>422,734</u> \$ <u>422,734</u>	\$ 1,173,765 \$ 1,173,765	\$ 143,059 \$ 143,059	\$ 4,533,025 \$ 4,533,025
\$ <u>52,941</u>	\$ 238,690	\$ <u>1,753,444</u>	\$ <u>302,807</u>	\$_422,734	\$ <u>1,173,765</u>	\$ <u>143,059</u>	\$_4,533,025
\$ 52,941	\$ 238,690	\$ <u>1,753,444</u>	\$_302,807	\$ 422,734	\$ <u>1,173,765</u>	\$ <u>143,059</u>	\$ 4,533,025

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable County Judge and Members of the Commissioners' Court Bowie County, Texas New Boston, Texas

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bowie County, Texas, as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 6, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, others within the County, and Commissioners' Court and is not included to be and should not be used by anyone other than these specified parties.

Patille, Brown: Hill, L.C.P.

July 6, 2010